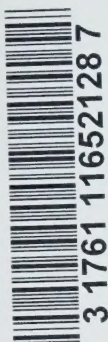


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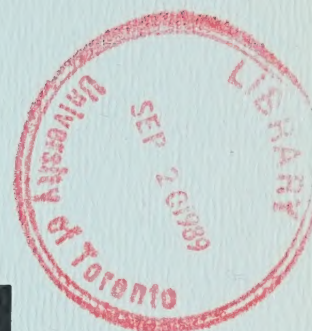
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EA-87-02



ENVIRONMENTAL ASSESSMENT BOARD

VOLUME: 134

DATE: Tuesday, September 12th, 1989

BEFORE: M.I. JEFFERY, Q.C., Chairman

E. MARTEL, Member

A. KOVEN, Member

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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL
RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR
TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental
Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental
Assessment for Timber Management on Crown
Lands in Ontario;

- and -

IN THE MATTER OF a Notice by the
Honourable Jim Bradley, Minister of the
Environment, requiring the Environmental
Assessment Board to hold a hearing with
respect to a Class Environmental
Assessment (No. NR-AA-30) of an
undertaking by the Ministry of Natural
Resources for the activity of timber
management on Crown Lands in Ontario.

Hearing held at the Ramada Prince Arthur
Hotel, 17 North Cumberland St., Thunder
Bay, Ontario, on Tuesday, September 12th,
1989, commencing at 9:00 a.m.

VOLUME 134

BEFORE:

| | |
|------------------------------|----------|
| MR. MICHAEL I. JEFFERY, Q.C. | Chairman |
| MR. ELIE MARTEL | Member |
| MRS. ANNE KOVEN | Member |



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I N D E X O F P R O C E E D I N G S

| <u>Witness:</u> | <u>Page No.</u> |
|--|-----------------|
| <u>BRUCE ADAMSON,</u> <u>SERGE TENAGLIA,</u> <u>NEVILLE WARD,</u> <u>GORDON PYZER,</u> <u>DAVID M. HOGG, Resumed</u> | 22713 |
| Continued Cross-Examination by Mr. Hanna | 22714 |

I N D E X O F E X H I B I T S

| <u>Exhibit No.</u> | <u>Description</u> | <u>Page No.</u> |
|--------------------|---|-----------------|
| 810 | Excerpt of report by Williams. | 22725 |
| 811 | Article entitled: A Bioeconomic Approach to Estimating the Economic Effects of Watershed Disturbance on Recreational and Commercial Fisheries, by John B. Loomis. | 22809 |
| 812 | Article entitled: Is cumulative watershed effects analysis coming of age?, by John Cobourn. | 22819 |

1 ---Upon commencing at 9:10 a.m.

2 THE CHAIRMAN: Good morning. Be seated,
3 please.

4 Just before you start, Mr. Hanna -- Ms.
5 Blastorah, where did we end off yesterday with when you
6 are going to commence?

7 MS. BLASTORAH: Well, of course it
8 depends on how much Mr. Hanna has to do, but I was
9 assuming that I would commence this afternoon allowing
10 for some time - re-examination I assume you mean - that
11 I would commence this afternoon after -- I was hoping
12 for an appropriate break to prepare questions based on
13 the examination this morning, but I certainly made an
14 effort last night to prepare the balance of my
15 re-examination up to this morning's.

16 THE CHAIRMAN: And when is Mr. Freidin
17 prepared to go?

18 MS. BLASTORAH: Similarly, he was
19 assuming he would start tomorrow morning. That's not
20 necessarily his wish, but certainly that was what he
21 was assuming.

22 THE CHAIRMAN: Okay.

23 BRUCE ADAMSON,
24 SERGE TENAGLIA,
25 NEVILLE WARD,
GORDON PYZER,
DAVID M. HOGG, Resumed

1

2

CONTINUED CROSS-EXAMINATION BY MR. HANNA:

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Q. Mr. Ward, I have a small number of questions here that I'd like to just finish off from where we broke yesterday and then I would -- I have some questions for Mr. Tenaglia and Mr. Adamson and, I've saved Mr. Hogg to the last. So if I could just finish up these questions.

9

10

11

12

13

Now, we were referring yesterday when we left off to these exhibits, 808 and 809 and 367. Could you get those out, please. Now, I'm looking at your letter which is Exhibit 367 and you make reference there to an article by Jeffery?

14

15

16

17

MR. WARD: A. Mm-hmm.

Q. At the bottom of the page under the first point, that paragraph, and you indicate there that:

18

19

20

"Skid trails and roads may occupy more than 25 per cent of the total logged area."

21

22

A. And that is what was stated in Jeffery's paper.

23

24

Q. In your experience, would this apply also to Ontario?

25

A. I haven't actually measured the

1 amount of road area in a harvested area, so I'm not too
2 sure what percentage it would be. I believe that the
3 Ministry uses something like 20 -- or 5 per cent, and
4 that may be. I'm not sure whether that just includes
5 the primary and the secondary roads or whether it
6 includes tertiary roads or skid trails or not.

7 Q. Mr. Tenaglia or Mr. Adamson?

8 MS. TENAGLIA: A. The figure that's
9 normally used in deductions during the calculation of
10 the maximum allowable depletion is usually in the range
11 of 3 to 5 per cent. That's generally in the area that
12 is going to be used -- an area that is generally --
13 where the operations are going to take place, not
14 necessarily over the entire management unit.

15 Q. Right. But that 3 to 5 per cent,
16 does that include tertiary roads and skid trails or is
17 that secondary and primary roads?

18 A. Generally secondary and primary roads
19 because the premise is that tertiary roads will
20 generally regenerate.

21 Q. If we were to include in tertiary
22 roads, would the 25 per cent figure be unreasonable in
23 your view?

24 A. Yes, I think it would be
25 unreasonable.

1 Q. What would be a more reasonable
2 number from your point of view?

3 A. I don't think I'd take a guess. I
4 don't know that there has ever been a study done either
5 to try to determine the area covered by primary,
6 secondary and tertiary roads on any particular
7 management unit.

8 Q. Mr. Ward, if a member of the public
9 were interested in attempting to predict the potential
10 erosion from a proposed forest access plan and
11 harvesting plan, it would be extremely difficult since
12 the location of the tertiary roads are not known until
13 the construction phase; is that correct?

14 MR. WARD: A. Yes, we would be able to
15 determine the location in the five-year plan, you'd
16 have to --

17 Q. But not the tertiary roads?

18 A. That's right, mm-hmm.

19 Q. Can we now look at page 2 of Exhibit
20 367, please, and I'm looking at the last paragraph
21 there under Point 2. It starts with: "Brouha...".

22 A. Right.

23 Q. I believe that's responding in part
24 to a graph that's also on page 4 of Exhibit 808; is
25 that correct?

1 A. That's correct.

2 Q. Perhaps for the purposes of the Board
3 you could just explain that graph on page 4 of Exhibit
4 808?

5 A. Well, basically this is a
6 hypothetical fishery production potential versus the
7 percentage of different hypothetical watershed
8 manipulated and it's by a fellow named Paul Brouha.
9 Basically we are looking at: some watershed
10 manipulation may increase fishery production potential.
11 I think he's talking more about maybe adding extra
12 nutrients and that type of thing to the low waterbody
13 and increasing productivity.

14 But if you manipulate the watershed too
15 much in terms of getting a lot of road construction,
16 harvesting, then you may get some of the detrimental
17 impacts such as sedimentation and maybe excessive
18 nutrients or so on. I'm not sure what the factors were
19 that he considered.

20 But the more you do of the manipulation
21 of a watershed the more problems you can have for the
22 fishery and, therefore, the production potential can
23 decrease. And he sort of had a graph that indicates
24 that there may be some watersheds that are more
25 resistant to disturbance or manipulation than other

1 ones and so you had a resistant watershed curve and a
2 sensitive watershed curve.

3 And in terms of the third -- this is an
4 area that I put on in terms of its curve roughly, if
5 about 33 per cent of his watershed manipulated, you
6 start to see the curve going down and the fishery
7 production declining. And based on some of the
8 literature that I have read in terms of manipulating
9 watersheds, like cutting, you know, 10 or 15 or 20 per
10 cent of a watershed you can start to see some changes
11 in water quality, more increased sedimentation and so
12 on.

13 It varies depending on the literature
14 that you review in the area that they have done these
15 studies, but that's something I used for this --
16 purposes of this article and it's a simplification, but
17 basically saying that if you start moving -- or
18 changing more than a third of a watershed at any one
19 point in time you may be causing problems for the
20 fishery.

21 So that's basically the gist of that.

22 Q. And is that not captured on page 4 in
23 the second last paragraph there, the last sentence
24 where it says:

25 "A requirement that only a third of a

1 watershed can be cut at once would help
2 minimize fluctuations and water yields
3 and temperatures, thereby benefiting
4 fisheries."

5 A. Yeah, basically that's it, you know.

6 Q. And back to Exhibit 367. When you're
7 responding there to the criticism that was raised in
8 Exhibit 809 you're basically justifying why you
9 maintain the position that you took in the paper; is
10 that correct?

11 A. Where are you referring to in --

12 Q. I'm sorry, I'm on page 2.

13 A. Okay. In 809?

14 Q. No, no, I'm sorry, I'm in 808 --

15 A. Mm-hmm.

16 Q. Oh, I'm sorry, I'm at 367.

17 A. Okay. And on page 2?

18 Q. Yes, on the last point there at the
19 bottom.

20 A. Mm-hmm. Right, yes.

21 Q. Has your recommendation been
22 incorporated in the proposed timber management planning
23 process in any way?

24 A. In terms of watershed manipulation?

25 Q. Yes.

1 A. No.

2 Q. One last question on this. Mr. Ward,
3 I believe one of the central conclusions in the
4 material that you've referenced, particularly Brouha's
5 article, is that each watershed responds differently?

6 A. Mm-hmm.

7 Q. And there's this need to look at each
8 watershed independently or whatever. Also each fishery
9 responds differently; is that not correct?

10 A. Yes, it's possible.

11 Q. So not only do you have to know
12 information about the watershed, you have to know
13 information about the fishery to be able to decide
14 what's an appropriate level of manipulation of the
15 watershed?

16 A. Mm-hmm.

17 Q. Now, does the minimum information
18 policy that applies in terms of the fisheries
19 guidelines, does that apply to water crossings?

20 A. Well, the policy was really
21 established for the Fish Habitat Guidelines, not for
22 the road guidelines. But in terms of knowing what fish
23 species are present in waterbodies, it would assist you
24 in applying the road guidelines. I'm thinking
25 particularly of identifying potential fish migration

1 routes.

2 If you know that there are certain
3 species of fish downstream and you know the water
4 crossing is going to occur between that lake and, say,
5 upstream rapids or something which has potential for,
6 say, walleye spawning then you've got pretty good
7 evidence that that isn't going to be a migration route,
8 as long as there's no other physical barriers for the
9 fish to swim. So some of that minimum information
10 could be used for the road guidelines.

11 Q. I certainly agree that it could be
12 used. My question was, though: Does that policy apply
13 for water crossings?

14 A. No, it doesn't.

15 Q. Thank you. Mr. Tenaglia, I believe
16 you're responding to paragraph 6 on page 33 of the
17 witness statement?

18 MR. TENAGLIA: A. Yes.

19 Q. Now, you've listed there seven, what
20 I will call, decision variables that one would use to
21 design a road network?

22 A. Correct.

23 Q. Now, I expect you're familiar with
24 the concepts of optimization, in particular as it is
25 used by Dr. Baskerville in his audit report and many of

1 his other writings?

2 A. Well, it has been some time since
3 I've read Mr. Baskerville's report.

4 Q. But you have an understanding of that
5 and the types of concepts he is putting forward in
6 terms of optimization?

7 A. Yes.

8 Q. Would you agree that the design of a
9 road network is one of the classic cases where formal
10 optimization techniques are often applied?

11 A. They certainly could apply; yes, I
12 would agree with you.

13 Q. And that they have been applied?

14 A. I don't know that I could answer
15 that.

16 Q. Do you have any experience in
17 developing formal optimization systems for road
18 networks?

19 A. No, I don't.

20 Q. Do you know whether this will be
21 discussed in Panel 15?

22 MS. BLASTORAH: Mr. Chairman, point of
23 clarification. Are we talking about optimization in a
24 construction of road network planning of road networks
25 generally or with regard to forest access roads?

1 MR. HANNA: Forest access roads is what I
2 was referring to, Mr. Chairman.

3 MR. TENAGLIA: Oh, they'll certainly be
4 discussing selection of road alternatives. I don't
5 know that they are going to be discussing optimization.

6 MR. HANNA: Q. Thank you. Now,
7 regarding these seven criteria that you have on page
8 33, is it not true that one must make tradeoffs among
9 these seven decision criteria to arrive at a road
10 network design?

11 MR. TENAGLIA: A. Absolutely. Not in
12 all cases, in cases -- some cases there is no tradeoffs
13 required.

14 Q. A dominant solution but there is no
15 tradeoffs; in other words, there's a clearly best
16 option that is best from all seven criteria's point of
17 view?

18 A. Mm-hmm.

19 Q. But in other cases that may well not
20 be the case?

21 A. That's right.

22 MR. HANNA: Mr. Chairman, can I just have
23 a moment.

24 ---Discussion off the record

25 MR. HANNA: Q. Mr. Adamson, in Document

1 No. 2, which I believe is the report that supports your
2 evidence, I believe it's page 134, there is a section
3 there on optimization; is there not?

4 MR. ADAMSON: A. Yes, optimization
5 factors.

6 Q. Would you suggest that this is the
7 state-of-the-art in terms of formal optimization of
8 road networks?

9 A. It's the way things are done in
10 Ontario, I believe. I'm not familiar enough to say
11 whether it's state-of-the-art in other jurisdictions.

12 Q. Thank you.

13 A. Certainly the location of access
14 roads is much different than highways and that's where
15 most of the state-of-the-art developments occur in road
16 construction.

17 Q. I take it you're not familiar with
18 the report entitled: Four Analytical Approaches to
19 Integrating Land Management and Transportation Planning
20 on Forest Lands published in 1986?

21 A. No, I'm not.

22 Q. Mr. Tenaglia, in your reading
23 material last night there was an article by a Mr.
24 Williams; is that correct?

25 MR. TENAGLIA: A. Correct.

1 Q. I would like to ask you a few
2 questions about that.

3 MR. HANNA: Mr. Chairman, I would like to
4 enter it as the next exhibit.

5 THE CHAIRMAN: Very well. It will be
6 Exhibit 810.

7 MR. HANNA: (handed)

8 THE CHAIRMAN: Thank you.

9 ---EXHIBIT NO. 810: Excerpt of report by Williams.

10 MS. BLASTORAH: Mr. Chairman,
11 unfortunately I gave away my copy of the excerpt that
12 Mr. Hanna has provided to the witness, and I note that
13 it's not -- I don't believe it is the entire report. I
14 was just wondering are you intending to file the entire
15 report or just parts?

16 MR. HANNA: I'm sorry. I'm only going to
17 refer to those pages that are submitted, Mr. Chairman.
18 It is a full report, it is by the Ministry. I simply
19 didn't see the reason of having to go to the
20 unnecessary expense of photocopying a 70-page report
21 seeing I'm not going to refer to any of the other
22 parts.

23 MS. BLASTORAH: Well, Mr. Chairman, I
24 happen to have a copy of it here that I can provide to
25 the witness. I wasn't aware that this was the same

1 document until this morning, so I didn't point out to
2 the witness that it was an excerpt and I don't know
3 whether he has found that out for himself.

4 So I would just leave it to Mr. Tenaglia
5 to indicate if he thinks he needs to review a further
6 portion of the report. I don't know what part Mr.
7 Hanna is intending to refer to. The excerpt may be
8 sufficient, it may not.

9 THE CHAIRMAN: Well, let's proceed with
10 the questions and then we will determine it.

11 MR. HANNA: Perhaps just for the record,
12 Mr. Chairman, you will note in the copies that I gave
13 you that the first four pages are (a), (b), (c) and
14 (d). I did that only for clarity.

15 They were originally Roman numeral pages
16 (i) and (ii) and then (i) and (ii) again and then the
17 executive summary is (i) and (ii), so I -- just so that
18 you note that that changed.

19 THE CHAIRMAN: Thank you.

20 MR. HANNA: Q. Now, Mr. Tenaglia, pages
21 (a) and (b) are written by Mr. Armson; is that correct?

22 MR. TENAGLIA: A. Yes.

23 Q. Now, could you look there at the last
24 paragraph in the forward written by Mr. Armson and
25 particularly the last sentence that indicates that:

1 "The purpose of this study was to develop
2 an analytical model that could have more
3 general application."

4 I'm wondering, did you attempt to use
5 this model in any way in your analysis?

6 A. In my analysis of what?

7 Q. The planning and laying out of road
8 access?

9 A. No. Again, the model that was used
10 was a modification of OWOSFOP which is the model which
11 the Ministry uses in determining calculations of
12 allowable cut. We did not use the same model in any of
13 our timber management planning exercises.

14 Q. Can we look page (d), please, and I'm
15 looking at the second paragraph and the last two
16 sentences there starting with:

17 "Each unit..."

18 A. Yes.

19 Q. Perhaps you might just read those two
20 sentences.

21 A. "Each unit must be managed and roaded
22 according to the dictates of the forest
23 stand dynamics and the local
24 opportunities and constraints. Equally,
25 no simple roading strategy can be

1 designed without limiting the forest
2 management options."

3 Q. You would agree with this?

4 A. Definitely.

5 Q. I take it that you would also agree
6 that in order to devise the best roading strategy that
7 one must consider a great number of spacial and
8 temporal factors?

9 A. What do you mean by spacial and
10 temporal factors?

11 Q. Fine. Spacial I'm referring to, if
12 you will, the geographic distribution of the factors
13 that would affect the best roading strategy; and the
14 temporal component is that decisions we make today in
15 terms of where we build roads affect future options in
16 terms of forest management and other uses of the forest
17 land?

18 A. Yes, I would agree with that.

19 Q. Now, is that not the essence of the
20 last paragraph here?

21 A. Yes, generally I would agree with
22 you.

23 Q. Would you agree --

24 A. Again, this is just one tool -- Mr.
25 Williams indicated that this is just one tool in order

1 to help whoever is preparing a plan determine the
2 general strategy in which to formulate an access -- an
3 access plan, and he did indicate that he simplified his
4 model, that there is a lot of untested assumptions in
5 his model, and it really just tells you a relative
6 indication of which type of management techniques would
7 cost more.

8 Q. The second --

9 A. And actually the scope of his
10 analysis is rather narrow because he did not factor in
11 a lot of the other items that come into play in terms
12 of determining which alternatives should be selected.

13 Q. The second sentence there which says:
14 "Increasingly we are compelled to draw on
15 modelling and decision analysis tools to
16 assist us in making choices in a complex,
17 economic and biological environment."

18 Would you agree with that statement?

19 A. I certainly would. I think it helps
20 us immensely in determining and helping us work with
21 timber management planning.

22 Q. Can we turn to the first page in the
23 executive summary, please, and I'm looking there
24 specifically at the last paragraph, the first sentence,
25 it starts with:

1 "The simulation results..."

2 A. Yes.

3 Q. And I take it you would agree with
4 that statement?

5 A. Yes, I wouldn't argue with that.

6 Q. Now, Mr. Williams in his analysis did
7 not incorporate non-timber values in the analysis; in
8 fact I think that was part of the point that you were
9 just making before?

10 A. That's right.

11 Q. Would you agree that -- would you
12 agree that if we included in this analysis --

13 A. If we included?

14 Q. If we included, yes. If we included
15 in this analysis or a similar type of analysis
16 non-timber values, for example wildlife habitat
17 relationships, there would be a close
18 inter-relationship with the other three factors
19 mentioned here?

20 A. Yes, if you could include it, and
21 that's a big if in terms of determining what the value
22 of those other values are.

23 Q. Now, this is a question you may not
24 be able to answer in light of what you've indicated to
25 me in terms of your experience in terms of

1 optimization, but I'm going to ask it to you and you
2 may say I can't answer it, but I'll try it.

3 Unless non-timber values are explicitly
4 included in these types of models, is it not virtually
5 impossible to arrive at an optimum solution?

6 A. No, I don't think I would agree with
7 you. I think we can derive an optimum solution through
8 the process that we've laid out forward here -- laid
9 forward out here.

10 Q. Could you turn just briefly to the
11 Baskerville Audit Report on page 73.

12 A. Yes.

13 Q. And I'm looking at that first full
14 paragraph there at the top of the page. And I believe
15 this paragraph - perhaps just take a minute, I think
16 you should just read that paragraph and then I'll -
17 the reason I'm going to ask you about this paragraph,
18 so you get the context, is I believe he's talking about
19 this problem of optimizing one component and not all
20 components at the same time, and I'm going to ask you
21 some questions about that.

22 MR. PYZER: A. Just while he is reading
23 it though, Mr. Hanna, the only point I would make is
24 that, again, that was what I dealt with yesterday in
25 the sense that we don't plan roads, looking at a road

1 going in with the objective of optimizing all other
2 program areas.

3 We go into it -- the way the Ministry of
4 Natural Resources does its planning is in fact we do do
5 things like wildlife management plans, we do do
6 fisheries management plans, and so you look at the road
7 not as a road to optimize in the absence of having done
8 no other planning, we look at it from the perspective
9 that we have done these other plans and that's the big
10 difference between all of this.

11 A vast majority I think of what you've
12 given us to read is that those other planning exercises
13 seem to be absent and so you look at the road, or the
14 road planning as being the mechanism by which you
15 optimize all those other programs. That's totally
16 different.

17 Q. What are you referring to, Mr. Pyzer,
18 because I'm not at all aware of the examples that I'm
19 referring to that you're suggesting I'm referring to?

20 A. Just the questions you are asking.
21 Mr. Tenaglia, a second ago -- and it's where I was
22 talking about yesterday in terms of Mr. Baskerville.
23 My impression of what he is saying there -- again, the
24 point I was making yesterday - that was prior to the
25 fact that we had done fish management plans. So Dean

1 Baskerville isn't even aware of those sorts of things,
2 that was, I believe, 1985 that he was drawing on. We
3 do have a fisheries management plan.

4 So if you are talking about optimizing
5 fish values, many of those decisions have already been
6 made. In fact I would suggest that, you know, relative
7 to this forum, all of those decisions have been made.

8 So you don't look at a timber access road
9 and say: Now that we may be building a road in this
10 unit how can we optimize fish resources because from
11 the perspective of commercial fish or sport fish or
12 Indian fisheries or whatever else, those decisions have
13 been made. It's not a question of looking at the road
14 and saying: How can I optimize those other values?

15 Similarly with wildlife, we are doing a
16 wildlife management plan now on the Alneau Peninsula as
17 one good example using GIS. The decisions that flow
18 out of that will be direction to the timber management
19 that goes on on the Alneau Peninsula. It's not a
20 question of looking at the roads in the Alneau and
21 saying: How can we maximize other programs.

22 Those other programs have plans that have
23 been planned and they may well say: No roads, or they
24 may say here's the strategies we want you to follow.

25 The difference I think, and this is how -

1 and I may be wrong in how I am interpreting your
2 questions - but it seems to be, if we are doing forest
3 management planning and roads are a part of that: How
4 can we optimize all other program benefits. And that
5 may be an approach other jurisdictions want to use, and
6 I think this is the point we're trying to make, that is
7 not the approach we use here.

8 Q. Mr. Pyzer, I think you have made that
9 point a number of occasions in the transcripts. I
10 appreciate your clarification on this, but in the
11 interest of time I would like to try and move along and
12 not repeat things.

13 Mr. Hogg, what proportion of the area of
14 the undertaking currently has an approved wildlife
15 management plan?

16 MR. HOGG: A. I think perhaps in the
17 sense of your question, there isn't a comprehensive
18 plan. You're suggesting it's necessary, but I think
19 you have heard before in Panel 7, Dr. Euler again
20 talking in Panel 10, we feel in fact we do have
21 wildlife -- de facto wildlife planning in the sense of
22 our DLUGS, indicated objectives, we have means of
23 achieving those quantitative objectives, we have means
24 of monitoring, whether or not we achieve those -- that
25 particular objective. In that sense there is a

1 planning of that sort.

2 Q. Mr. Hogg, or perhaps Mr. Ward can
3 answer this, are there not DLUG targets for fisheries?

4 MR. WARD: A. Yes, there are.

5 Q. And fisheries management plans are an
6 extension of the DLUG targets in terms of the fisheries
7 management; is that correct?

8 A. Well, the fish management plans have
9 revised the DLUG targets and I know in the northwest
10 region I think all of the targets were revised with
11 newer information and more refinement.

12 Q. We don't have in the province, Mr.
13 Hogg, comparable wildlife management plans to what we
14 have for fisheries management plans; is that correct?

15 MR. HOGG: A. Not on a province-wide
16 basis. There has been some local efforts and Mr. Pyzer
17 speaks to one in the Aulneau and he set an example; the
18 beginnings of one in the Red Lake District in the
19 Tedesco Evaluation of Habitat. We have, I guess, plan
20 elements throughout the province.

21 Q. Thank you. Now, I would like to go
22 back, Mr. Tenaglia, to that paragraph that I was asking
23 you about, and I am looking specifically there at the
24 third sentence:

25 "There is an attempt..."

1 Do you see that sentence there?

2 MR. TENAGLIA: A. Yes.

3 Q. And I want to know whether you agree
4 or disagree with that statement?

5 A. Generally I would agree with it, yes.

6 Q. Thank you. Now, is it your view that
7 there is the potential for major financial impacts in
8 terms of both public and private expenditures among
9 different alternative road network solutions?

10 A. Can you repeat that?

11 Q. Sure. Is it your view that there is
12 a potential for major financial impacts in terms of
13 public and private expenditures among different
14 alternative road network designs?

15 A. Yes. Some roads obviously are going
16 to cost more than other roads depending on which is the
17 alternative that is selected. The costs may not be
18 borne by the public, they may be borne by the company.

19 Q. I think I mentioned there both -- it
20 could affect both the public and private sector?

21 A. That's right.

22 Q. Is it your view that the structure of
23 the road network is contingent on the procedure used to
24 arrive at the best design? Perhaps -- unfortunately
25 that is not as well phrased question as I might.

1 For example --

2 A. Structure of the road network is
3 going to be based on the objectives of the plan.

4 Q. It's my understanding at the present
5 time, with the approach proposed in the timber
6 management planning process, that the manager selects
7 the units to harvest and the timing of the activity and
8 then looks at determining the least cost transportation
9 plan -- well, the seven factors that you have included;
10 is that correct?

11 A. I think the plan objectives certainly
12 will provide the main direction in terms of the kind of
13 road network a company is going to build, the Ministry
14 in terms of the Crown units is going to build.

15 Q. But isn't what you do, you look at
16 the eligible stands and you say: Okay. Well, we want
17 to harvest this stand and that stand, and this stand at
18 this time and that stand at that time, and make those
19 sort of decisions and say: Now, how can we best access
20 those stands? Is that not basically what you -- how
21 the process works?

22 A. It's not quite that simple. That may
23 be the first step, but then we have to introduce all
24 the other factors that we have to -- all the other
25 factors that come into play; integrated resource

1 management, selective management, moose management,
2 fisheries management.

3 Q. The constraints in terms of where in
4 areas of concern and all those other things that
5 affect --

6 A. Well, I wouldn't say the constraints,
7 I would say the plan objectives are.

8 Q. If I was to tell you that there has
9 been analysis done of basically that approach and an
10 optimization of the system -- Dean Baskerville's
11 approach, the formal optimization approach? Would it
12 surprise you if it had been found that there is a
13 difference in discounted net revenues from the land
14 base of up to \$119 per acre annually?

15 A. I don't know that I would want to
16 comment on that. I don't have a strong economic
17 background.

18 Q. So you wouldn't have any appreciation
19 what might be at risk or what might be at stake in
20 terms of different ways of designing the road system?

21 A. Not from an economic standpoint.

22 Q. Thank you. Can you turn to page - I
23 am back on Exhibit 810 - and can we turn to (v), and I
24 am looking at the third paragraph. The first sentence,
25 it starts:

1 "The major conclusion..."

2 A. Yes.

3 Q. Perhaps you could read that?

4 A. "The major conclusion of this study
5 is that two major partners in forest
6 management, government and industry, must
7 make higher front end investments in
8 access when selective management is
9 required."

10 Q. Thank you. Mr. Hogg, is this similar
11 to the conclusion reached by Racey, et al in Exhibit
12 518?

13 MR. HOGG: A. I haven't had the
14 opportunity to review the paper you have been
15 discussing with Mr. Tenaglia, so I'm not exactly
16 certain what all that is about.

17 Q. Okay. But just that one sentence,
18 without having to go into all the -- I didn't want you
19 to read it from a technical point of view, I didn't
20 really feel it was your area, but I am just asking that
21 particular sentence.

22 A. I believe the comments are -- the
23 sentiment is similar to that expressed by Mr. Racey, et
24 al, yes.

25 Q. Thank you, Mr. Tenaglia.

1 Mr. Adamson. Now, in your witness
2 statement, Mr. Adamson, on page 37, paragraph 22 you
3 indicate there that:

4 "Water crossings are the single feature
5 of the road access that has the greatest
6 potential for environmental effects."

7 And you then say that:

8 "They may constitute a value or a feature
9 which becomes identified as an area of
10 concern."

11 Now, maybe this is just my way with
12 words, but I was intrigued to see why you used the word
13 'may' there rather than 'they will constitute a value
14 or feature which becomes identified'.

15 MR. ADAMSON: A. I think the word should
16 be will. It is our view that water crossings are areas
17 of concern.

18 Q. Okay. Now, this is with no
19 disrespect to your profession, but I'm sure you've
20 heard it said that virtually anything can be engineered
21 if you throw enough money at it; have you?

22 A. You are asking me my opinion if
23 that's correct?

24 Q. I am just asking if you have heard of
25 it?

1 A. Yeah. We have done some pretty
2 wonderful things even in MNR with enough money.

3 Q. Now, in terms of - and I am looking
4 at this from an engineering point of view and the types
5 of decisions you are faced with as an engineer - you
6 would agree with me that even within the latitude of
7 the environmental guidelines that there is a potential
8 for varying levels of mitigation, you have to design,
9 if you will, the mitigation for the site?

10 A. Yes, there is a flexibility there to
11 deal with the specific materials, the problems that
12 might occur at that site and also with the environment
13 within which those actions are taking place.

14 Q. And so that there is a decision and
15 that decision may well be reached through discussions
16 between people such as yourself and Mr. Ward in
17 deciding what is the appropriate level of mitigation
18 and it's all in how you come to all those sort of
19 site-specific decisions?

20 A. Yeah. The mandatory standards are
21 phrased as end results; in other words, if erosion and
22 sediment control is what is required, how that is
23 obtained and what mitigation techniques are used to
24 obtain that is subject to discussion.

25 Q. Okay. Well, that is an interesting

1 statement in that what you are saying - and perhaps it
2 is somewhat analogous to what we have heard the
3 wildlife biologists say here - is that you have got an
4 objective that you measure against to decide on the
5 appropriate level of mitigation; is that correct?

6 A. Yes.

7 Q. Are those objectives quantified and
8 laid down somewhere?

9 A. No, they are not. I should add, they
10 are quantified in the sense that the protection of
11 water quality and our intent to meet the MOE's water
12 quality objectives, which Mr. Ward referred to
13 yesterday.

14 Q. Mr. Adamson, to the best of your
15 knowledge has there been any analysis to determine for
16 a representative set of sites that the mitigation
17 measures contained in the environmental guidelines will
18 be adequate to meet the MOE blue book guidelines or
19 water quality guidelines?

20 A. There has been no scientific study on
21 access roads to show that, but what there has been is
22 experience in building crossings, in review of what
23 other agencies are doing in terms of erosion and
24 sediment control, and we believe that we can adapt what
25 they find to our work and if we follow similar methods

1 we should end up with similar results.

2 Q. The Ministry of Transportation being
3 one of those agencies?

4 A. That is one agency that was reviewed,
5 but beyond that we review syntheses of practice in the
6 United States that are available on erosion and
7 sediment control which governs all the states in the
8 United States.

9 Q. I am looking now at paragraph 14 in
10 your witness statement, it's on page 35. It indicates
11 the amount of road that is constructed in the province
12 are and I believe on page 108 you indicate that:

13 "Approximately 1,700 kilometres are
14 constructed or reconstructed each year."

15 A. Yes.

16 Q. Is the amount of road constructed in
17 the province on an annual basis reasonably constant,
18 that is a reasonably good average figure to use over
19 the long term?

20 A. Over the last ten years I think so.

21 Q. Would you expect this is reasonably
22 applicable for the next 20 to 25 years?

23 A. I have no idea. It's my
24 understanding there has been an enhanced road
25 construction program over the last few years as a

1 result of trying to improve timber management, and
2 certainly some of the program -- financial assistance
3 programs I have been involved with. That was one of
4 the objectives, was to put in place a better road
5 network to allow better timber management; the theory
6 being that once that network is in place the need for
7 new primary and secondary roads should decline.

8 So I would assume that the need for new
9 roads may decline in the future.

10 Q. And when do you expect that to occur?

11 A. I don't know. I am not a long-range
12 planner. Certainly in my own work -- our workload in
13 building new roads was much greater in the period
14 1980-86 than it has been in the last few years.

15 Q. Does the 1,700 kilometres you refer
16 to here pertain only to primary access roads, or does
17 it apply to all three levels?

18 A. That would be primary and secondary
19 roads.

20 Q. Mr. Tenaglia, maybe you can answer
21 this, or Mr. Adamson. What proportion of the
22 productive forest land in the province is accessed at
23 the present time with the existing road network?

24 Obviously, I am not -- we are talking
25 ballpark figures here, I am not looking for a precise

1 statistic.

2 MR. TENAGLIA: A. I don't think I could
3 comment on the boreal forest. In speaking with people
4 from the Great Lakes/St. Lawrence Forest, the general
5 feeling is about 85 per cent of the area in the
6 Algonquin Region anyway is reasonably accessed.

7 I don't know that there is an estimate
8 for the boreal forest and I wouldn't hazard a guess.
9 It really -- it depends on different units. Some units
10 are very accessible and require no more primary roads;
11 other units are in their infancy stage in terms of
12 development.

13 A prime example is, for example, the Lake
14 Nipigon Forest, an FMA very well accessed, no more
15 primary roads required from what I recall, just some
16 secondary roads; in comparison the Magpie Forest they
17 are proposing a very ambitious primary road network
18 because the forest is essentially unroaded.

19 Q. Do you have any view as to how long
20 it will take to access all of the productive forest
21 land in the area of the undertaking?

22 A. No, I don't.

23 Q. Are there projections of that nature
24 that you are aware of in the Ministry?

25 A. I'm not aware of projections like

1 that. There certainly is projections in timber
2 management -- in each timber management plan in terms
3 of how much roads the company or the Ministry is
4 proposing to build at any period of time.

5 Q. Right. But bearing they may go for
6 20 years, 25 years, the timber management plan --

7 A. Twenty.

8 Q. 20-year planning horizon. It's quite
9 possible that in many units it won't be fully accessed
10 even after 20 years?

11 A. Yes, I would agree with that.

12 Q. Now, I have been through the north on
13 occasion and I am particularly speaking here of the
14 boreal forest and I have always been sort of struck by
15 the frontier nature of access roads - you're sort of
16 going into lands that had never been road accessed
17 before - and I guess what strikes me is that the road
18 network that we are building today in the area of the
19 undertaking will, for all intents and purposes, become
20 the permanent road network in the north for future
21 generations. Is that not a fair statement?

22 A. The primary roads, I would agree with
23 you there.

24 Q. I am speaking primarily of primary
25 roads, but it applies also to secondary roads, somewhat

1 less so, but to secondary roles to a certain extent
2 also?

3 A. To a much less extent because
4 secondary roads really -- it depends on what the use
5 management strategy is for those particular secondary
6 roads.

7 Q. But based on your experience, if you
8 were - and perhaps you can't answer this because we
9 haven't had too many second cuts in the boreal forest -
10 but if you were to access a unit for the next rotation,
11 is it likely that you are to design a new secondary
12 access road system notwithstanding a major catastrophic
13 event?

14 A. Probably, simply because I am sure
15 your harvesting techniques will change over another 30
16 or 40 years as they have changed over the past 20 and
17 30 years.

18 Q. So what is the best alternative today
19 may well not be the best alternative in the future; is
20 that what you're saying?

21 A. Exactly.

22 Q. The issue I want to deal with here,
23 Mr. Tenaglia, is this one of the purpose of the roads,
24 and I believe several other parties have spoken to this
25 issue in cross-examination.

1 And, again, I draw an analogy between
2 what happened in the boreal forest and what happened in
3 southern Ontario. The road network in southern Ontario
4 was set down in the early part of the last century, I
5 am sure you are aware of that?

6 A. Mm-hmm.

7 Q. It was set down by the --

8 THE CHAIRMAN: Well, hold on a second,
9 Mr. Hanna. You can't give evidence yourself on some of
10 these points. You have to phrase your points that you
11 want to make in the form of questions to the witnesses.

12 MR. HANNA: I apologize, Mr. Chairman.

13 THE CHAIRMAN: You will have an
14 opportunity to bring all this out at some future date.

15 MR. HANNA: Yes, I will.

16 THE CHAIRMAN: I'm not saying you will
17 never have that opportunity.

18 MR. HANNA: Yes, Mr. Chairman.

19 Q. It's stated in the EA the purpose of
20 access roads is to provide for timber management
21 activities. In fact, the word primarily was dropped
22 during Mr. Edwards cross-examination; was it not?

23 MR. TENAGLIA: A. In which document,
24 sorry?

25 Q. Well, it's actually -- you have asked

1 me a good question, Mr. Tenaglia. This is one that I
2 didn't have very cross-referenced.

3 Okay. I am looking at paragraph 2, page
4 32 of your witness statement, and I believe Mr. Edwards
5 asked you about this and I think it was decided that
6 primarily shouldn't be there.

7 MR. TENAGLIA: A. I don't recall his
8 line of questioning, I'm sorry.

9 Q. Well, unfortunately, I can't refer
10 you to the transcripts at this time, so...

11 THE CHAIRMAN: Does much turn on it?

12 MR. HANNA: No, sir. I am going to my
13 next question.

14 Q. Would you agree, Mr. Tenaglia, that
15 once the roads have been constructed and we look at the
16 road network in terms of its alternate uses over the
17 long term, that while timber management activities will
18 still be an important use, a great number of other
19 Crown land related activities will likely be of equal
20 or greater significance?

21 MR. TENAGLIA: A. Again, that depends on
22 what the use management strategy for that particular
23 road will dictate.

24 Q. But if the road is open, let's assume
25 it's not a restricted road at this time, it's one of

1 those others; that statement would be a fair statement?

2 A. If it's an abandoned road, the road
3 is not being maintained, there is no restrictions on
4 use of that road, yes, other users are going to use
5 that road.

6 Q. And that use can in turn be equal or
7 greater in significance to timber management activities
8 over the long term?

9 A. What do you mean by significance?

10 Q. The amount of use.

11 A. In terms of numbers of vehicles?

12 Q. Fine.

13 A. It's possible.

14 Q. Would it be your position that the
15 optimal lay of the road network for timber access is
16 likely also to be optimum to service all other Crown
17 land activities?

18 A. No, I don't think I would agree with
19 you there. In fact, a lot of the alternatives that we
20 may select are alternatives to minimize any potential
21 impacts on other users of the forest.

22 Q. I'm not sure you understood my
23 question. Just to make sure that you understood it, I
24 will read it again.

25 Would it be your position that the

1 optimal lay of the road network for timber access
2 purposes is also likely to be optimum to service other
3 Crown land activities?

4 A. I don't know that would change my
5 answer.

6 Q. There is a couple of minor points
7 here, Mr. Tenaglia, I would like to get sorted out and
8 they have to do with road costs. I believe this has
9 been discussed to some length and I'm not planning at
10 all to go back and rehash that.

11 Just so I'm certain here though, that
12 there is no one on the panel who was able to provide
13 the real costs of private forest companies in terms of
14 access cost; is that correct?

15 MR. TENAGLIA: A. In terms of the
16 company's contribution to providing access or the
17 company's contribution --

18 Q. The total costs incurred by forest
19 companies, yes.

20 A. No, nobody in this panel is able to
21 produce that figure, no.

22 Q. Okay. On page 109 of your witness
23 statement you indicate there that costs can vary as
24 much as ten thousand to a hundred thousand per
25 kilometre?

1 A. Yes, that's what Mr. Adamson
2 indicated, yes.

3 Q. Oh, I'm sorry. My cross-examination
4 here between Mr. Adamson and Mr. Tenaglia is not that
5 clear.

6 So, Mr. Adamson, I didn't mean to suggest
7 that they weren't your numbers, if you want to jump in,
8 go ahead.

9 MR. ADAMSON: A. That's the range of
10 prices that's in the evidence.

11 Q. Mr. Adamson, I presume these are the
12 full costs that the Ministry incurs when it's building
13 roads itself on Crown management units?

14 A. Based on that, yes, but also based on
15 discussions I've had with industry people who build
16 roads.

17 Q. I'm looking at page 112 of your
18 witness statement and particularly fig -- I believe
19 it's indicated here Figure 1.1, and this table provides
20 information on road and bridge construction and
21 maintenance costs; is that correct?

22 A. Yes, that's from the official
23 Ministry statistics publication for that fiscal year.

24 Q. Now, what I have done here - and
25 perhaps I haven't interpreted this table properly and

1 you can correct me - what I have done is just calculate
2 the per-kilometre cost based upon the statistics
3 provided here in terms of road construction.

4 A. Well, I should mention the kilometres
5 there include construction and reconstruction, and a
6 reconstruction project may be simply placing six inches
7 of gravel on an existing 30-kilometre long road, and it
8 would appear there as 30 kilometres of reconstruction.
9 So built into these numbers are apples and oranges.

10 Q. With the reconstruction project then
11 you would expect that the per-kilometre cost would be
12 much lower than the construction of a new road?

13 A. Yes.

14 Q. So that the average numbers here, if
15 anything, are less than the costs of construction of
16 new roads; they certainly aren't greater than the costs
17 of new roads?

18 A. They would be less, yes. Another
19 thing that may distort these figures if you tried to
20 interpret them that way is the cost of bridges. It may
21 be included in the dollars but it's not counted here,
22 and each year there's a substantial amount of money
23 spent on bridges.

24 Q. Is the money spent on bridges
25 significantly different among the different programs;

1 in other words, does the MNR road program tend to have
2 more bridges than the COFIDA program?

3 A. I would have to think about that. I
4 would say it's probably equally split. I don't think
5 there is a distinction.

6 Q. Perhaps you can check my figures
7 during the break or whatever, rather than go through a
8 calculation I will just tell you the numbers that I
9 have got here. I will just take the high and the low.

10 I calculated for the Ministry roads
11 program a cost of about 21,800 per kilometre, and the
12 highest that I calculated here was for the COFIDA
13 program and I had 43,500 per kilometre.

14 Now, the variation I was surprised at.
15 Is there any reason right now that you'd say: Well,
16 there is clearly a reason for that variation, why one
17 program costs twice what another does to construct and
18 reconstruct roads?

19 MR. TENAGLIA: A. I think the COFIDA
20 program had certain and different objectives than the
21 normal MNR program. I would have to go back and see
22 what the guidelines for the COFIDA roads program, but I
23 believe it was generally to access inaccessible areas,
24 primarily primary roads.

25 A lot of the figures for the MNR roads

1 program may be tertiary roads and secondary roads,
2 general access to a unit.

3 Q. Mr. Adamson, do these figures include
4 the costs for tertiary road construction?

5 MR. ADAMSON: A. No.

6 MR. TENAGLIA: A. I'm sorry, in terms of
7 a lower standard road then.

8 Q. Oh, so we are into this standard and
9 the classifications, that's how you were referring to
10 it?

11 A. Yes.

12 MR. ADAMSON: A. Within the MNR roads
13 program there may be a bigger proportion of
14 reconstruction because it includes roads that aren't
15 necessarily just for timber.

16 COFIDA was for timber management; the MNR
17 roads program covers other types of roads that the
18 Ministry looks after, cottage roads, recreational
19 access roads, multi-purpose roads.

20 Q. I just want to get these numbers out
21 of the way just so I understand them. I'm looking now
22 on page 113 and Figure 1.2 and I repeated the same
23 exercise and, in this particular case, despite what
24 we've just heard about the COFIDA program, the costs
25 are about 10,100 per kilometre and the FMA program

1 comes out to about 23,700 per kilometre.

2 Now, why would there be the major
3 differences in this particular table?

4 A. Maybe Mr. Tenaglia can correct me if
5 I'm wrong, but I believe the COFIDA program is up to 50
6 per cent of the cost of the road to a ceiling.

7 Q. Well, I'm going back then to 1.1.

8 A. Which is...?

9 Q. You have COFIDA being very expensive
10 in 1.1.

11 A. There's a distinction between these
12 two tables.

13 Q. Okay.

14 A. The first one is Crown roads.

15 Q. Mm-hmm.

16 A. So if the program funds a road it
17 funds 100 per cent of the cost. The second table is
18 agreements with forest industry to cost share the road
19 cost.

20 Q. So I should multiply that COFIDA
21 program number there by two?

22 A. I believe so. I believe so. The
23 program only assists up to 50 per cent.

24 Q. But that's not the case in 1.1?

25 A. That's right. In 1.1 they would fund

1 all of the Ministry's costs to build its own roads.

2 Q. Okay. If we look at the COFIDA
3 program then between 1.2 and 1.1, in 1.2 the average is
4 say 20,200 doubling it?

5 A. Yes.

6 Q. And it's 43,500 in 1.1?

7 A. Yes.

8 Q. Is there a reason for that variation
9 as far as you know?

10 A. I couldn't give a general answer to
11 that.

12 MR. HANNA: Mr. Chairman, I'm about to
13 switch over to Mr. Hogg and the way things have been
14 going it looks like I'm still on schedule for one
15 o'clock or even perhaps a bit before that, if I'm
16 fortunate.

17 THE CHAIRMAN: Okay. We will take the
18 break at this time.

19 MR. HANNA: Thank you, sir.

20 THE CHAIRMAN: 20 minutes.

21 ---Recess taken at 10:25 a.m.

22 ---On resuming at 11:00 a.m.

23 THE CHAIRMAN: Thank you. Be seated,
24 please.

25 MR. HANNA: Q. Mr. Hogg, I would like to

1 deal with you first with an issue regarding the local
2 overharvesting of moose as a result of access road
3 construction.

4 And I believe your evidence is that the
5 Ministry does not manage wildlife populations, in
6 particular moose, by closing roads but primarily you
7 manage them through the selective harvest system and
8 hunter controls and other means?

9 MR. HOGG: A. Our current system is to
10 do it in that fashion, yes.

11 Q. What would be the average size of a
12 wildlife management unit in the area of the undertaking
13 within which moose inhabit? I'm not -- let's not deal
14 with the deer range, I'm talking primarily boreal
15 forest here now.

16 A. I guess I'm at a loss to give you an
17 exact figure. Several thousands of -- many thousands
18 of hectares obviously.

19 Q. The wildlife management unit is the
20 base upon which the quotas and whatever are assigned?

21 A. Yes, it is, yes.

22 Q. There's no finer level of geographic
23 subdivision in terms of moose population management
24 than the wildlife management unit?

25 A. No, we manage at that broad scale of

1 the wildlife management unit.

2 Q. Is it typical to have fairly uniform
3 population densities over a wildlife management unit or
4 do you tend to find concentrations of moose within a
5 unit?

6 A. Well, as Dr. Euler spent some
7 considerable length of time saying in Panel 10, we
8 would expect to find that there is variation in terms
9 of the suitability of habitat and capability of habitat
10 across a wildlife management unit. So there would be
11 some areas where populations are higher, some areas
12 where populations are lower.

13 Q. Is it reasonable to expect extensive
14 movement of moose across the length and breadth of
15 wildlife management units or, in your view, is there
16 not in fact sub-populations within the wildlife
17 management unit?

18 A. I'm not certain that sub-population
19 is the exact phrase to use there. Obviously it would
20 be highly unlikely for a moose or a number of moose to
21 wander throughout the full size, the full area of a
22 wildlife management unit.

23 They will range across perhaps 20, 30
24 kilometres, that sort of thing, but they are not going
25 to range across the whole management unit.

1 Q. Just so I have got the right term,
2 would you call it local herd then, would that be a
3 better -- I'm just trying to get the right word to use.

4 A. I'll settle for that word. I will
5 settle for your terminology.

6 Q. A local herd?

7 A. Sure.

8 Q. Now, is it your opinion that new
9 access roads in combination with extensive clearcuts
10 have the potential of seriously depleting local herds
11 within a wildlife management unit?

12 A. I think I've indicated that the total
13 process of timber management, at least at its initial
14 stages, could be expected to have that effect, that the
15 roads go in, the habitat is harvested, cut, and the
16 total area is less suitable for moose at that point in
17 time, so they are more vulnerable to hunting as well.

18 Q. Yes. Are you aware of any studies
19 documenting such impacts?

20 A. There have been a few cases in
21 Ontario where Ministry staff have documented that
22 effect, yes.

23 Q. Are they published? I would be
24 interested in looking at them. Can you give me more
25 specific --

1 A. Well, I believe I cited the two in
2 particular I'm thinking of in my written evidence,
3 Timmerman and Gollat and Eason, 1985.

4 Q. Okay, thank you. How long, in your
5 opinion, would it take for a local herd to recover from
6 such overharvesting, the harvesting here being through
7 hunting?

8 A. I believe Mr. Eason in his paper is
9 indicating that the recovery period is approximately
10 three to ten years.

11 Q. Now, if you can accept a hypothetical
12 here for a moment and, that is that: Would the
13 potential for this type of impact, this local
14 overharvesting, be increased or decreased by reducing
15 the size of the wildlife management units?

16 A. Can I have that again?

17 Q. Sure. Would the potential for this
18 type of impact, this local overharvesting, be increased
19 or decreased by reducing the size of the wildlife
20 management units?

21 A. I guess I don't see the connection
22 between the size of the wildlife management units and
23 the problem you're talking about.

24 Q. Okay. Maybe I'll expand where I'm
25 coming from. You allocate quotas on the base of

1 wildlife management units?

2 A. Correct.

3 Q. And those quotas are designed to
4 regulate the harvest within that unit?

5 A. Correct.

6 Q. Now, if we had smaller units that
7 corresponded to, in the extreme case, the actual area
8 where the local overharvesting is going to occur, we
9 could in fact regulate the harvest so that we wouldn't
10 overharvest in that particular area?

11 A. Sure. You make very, very small
12 wildlife management units and make many, many more of
13 them throughout the province and manage that in a very
14 specific area in the way we are managing the larger
15 units now.

16 Q. And that would have administrative
17 ramifications that could be --

18 A. It's very difficult.

19 Q. It would be very difficult.

20 A. Yes.

21 THE CHAIRMAN: Would that not also have
22 ramifications on the total viable population though as
23 well?

24 MR. HOGG: I think, Mr. Chairman, our
25 objectives overall might well remain the same to

1 produce a population of a certain size, but in Mr.
2 Hanna's scenario we simply choose to do -- attempt to
3 achieve that objective by managing smaller units as
4 opposed to larger units. So our objectives might very
5 well remain the same; I expect they would.

6 THE CHAIRMAN: But if you ended up with
7 avoiding overharvesting of local herds in every case
8 because you had that many more wildlife management
9 units, would you not end up with a larger overall
10 population?

11 MR. HOGG: And what I'm suggesting is we
12 would manage to hold the population at the level we
13 choose to, as I indicated this morning over a large
14 unit.

15 THE CHAIRMAN: But you would be
16 increasing the harvesting in order to keep the numbers
17 down; would you not? Doesn't something have to give if
18 you are going to manage so that there's not
19 overharvesting?

20 MR. HOGG: I think there is a time frame
21 problem here. There is a recovery of habitat after the
22 initial cut and moose population responds accordingly,
23 and we might be able to better track that change in the
24 population and adjust our allocation of tags in that
25 area and we may well be able to adjust the allocation

1 upwards allowing more hunting because there is a more
2 specific interim management for it.

3 THE CHAIRMAN: Okay.

4 MR. HANNA: Q. So in terms of this
5 matter there is a bit of a tradeoff in terms of: You
6 go too small and you've got an administrative -- a
7 potential administrative nightmare if you get down to
8 too small a level; if it's too big, you've got the
9 potential for this local harvesting -- overharvesting
10 problem. Is that correct?

11 MR. HOGG: A. I don't see the latter
12 situation described as a real problem. We think the
13 units we have selected are appropriate and we have
14 picked objectives for population and for hunting that
15 we expect to occur in that area and we accept that
16 throughout that broader wildlife management unit there
17 is going to be some areas of local, perhaps, what some
18 might call overharvest and then what some might call
19 other areas we call locally underharvested.

20 The overall effect being we harvest the
21 population at the level we want to harvest them.

22 ---Discussion off the record

23 MR. HANNA: Q. Would you see any
24 benefit, Mr. Hogg, in having the wildlife management
25 units correspond more closely to the forest management

1 units both in size and boundaries?

2 MR. HOGG: A. I think our earlier
3 evidence in other panels was that we consider that
4 unnecessary at this point, and Mr. McNicol talked about
5 boundaries -- the boundaries of the area which we
6 collect information for, the UTM grid system, and it's
7 really what -- the question is: Can you take the
8 information you have for that area and build it up to
9 whatever size unit, be it a wildlife management unit or
10 a timber management unit.

11 So I guess my opinion is -- the
12 Ministry's opinion is, at this point, it's considered
13 unnecessary.

14 Q. I'm interested in your opinion.

15 A. I think it -- my own personal
16 opinion, administratively it would be easier to deal
17 with our forestry counterparts in dealing with actions
18 through a whole single TMU, WMU size unit. As a
19 communications tool, I think it would be a useful
20 thing.

21 Q. With the proviso that the essential
22 biological data that you've collected for the wildlife
23 management units wouldn't be violated as a result of
24 that?

25 A. Well, I think that's what you asked.

1 Q. I think that's what you were
2 referring to with Mr. McNicol's evidence?

3 A. Exactly, yes.

4 Q. Yes.

5 MR. MARTEL: How many wildlife management
6 units are there?

7 MR. HOGG: Roughly there's in the area of
8 a hundred in the province. In the area of the
9 undertaking, I don't have that number at my fingertip.

10 MR. MARTEL: Is the problem one of more
11 staff being required if you equalize the numbers,
12 forest management unit versus...

13 MR. HOGG: Well, all those practical
14 considerations enter into it. But one of the
15 criticisms we've had of the wildlife program in the
16 province generally - and you may be aware of this - is
17 that it gets complicated, people get confused by it.

18 Every time they cross a line you have to
19 be aware that there's another rule in place, a
20 different season, a different limit on game perhaps,
21 perhaps you need another tag.

22 MR. MARTEL: Different side of the
23 highway.

24 MR. HOGG: Different side of the highway.
25 So that when the original wildlife management units

1 were set up they were set up on a broad ecological
2 basis, but giving consideration to some these practical
3 matters that you and I are discussing now.

4 So, yes, cost enters into it but other
5 things besides cost if you start talking about making
6 more wildlife management units.

7 MR. HANNA: Q. Mr. Hogg, you have
8 contact with the hunting groups I believe. With the
9 introduction of the quota system there was quite a bit
10 of resistance within the hunting groups; is that
11 correct?

12 MR. HOGG: A. I think it's fair to say
13 there was both support and -- supporters and detractors
14 of the system. I think there was general acceptance
15 that something had to be done to improve the moose
16 population in the Province of Ontario and there were a
17 number of options developed and it eventually led to
18 the selective harvest system we have today, or a
19 version of it.

20 Q. All right. So that there were
21 certain groups that were quite supportive of these
22 increased, if you will, administrative wrangles that
23 you were faced with if you wanted to be a hunter, but
24 that was basically accepted by a number of the groups?

25 A. It's come to be accepted by a large

1 percentage of the hunting fraternity, yes. There are
2 still those detractors out there.

3 Q. There always will be?

4 A. There always will be.

5 Q. Is not another way to mitigate the
6 impact of new access on moose populations to reduce the
7 size of clearcuts and to practise more extensive
8 modified cuts, at least adjacent to roads accessed by
9 hunters?

10 A. I believe Dr. Euler again spoke to
11 this topic at least to some length in his testimony,
12 and I guess I can only repeat that and answer in words
13 of my own that the more standing timber that's left the
14 less vulnerable moose are going to be to the effects of
15 hunting.

16 Q. Okay. So it follows then that
17 modified cuts will have long-term benefits in terms of
18 moose habitat, which we have gone through extensively
19 in Panel --

20 A. Did you say without benefits?

21 Q. No, no, I'm sorry, I'll just start
22 again. Does it not follow then that modified cuts will
23 have long-term benefits in terms of moose habitat but
24 also immediate benefits in terms of reducing the
25 likelihood of overharvesting the wildlife populations?

1 A. By modified cuts I assume you're
2 talking about the idea of this smaller cut--

3 Q. Correct.

4 A. --in the areas where we normally --
5 or might have had larger cuts at one point in the past?

6 Q. Right.

7 A. I would say yes, and there's some
8 work on this being done recently as a matter of fact.
9 And the work I'm referring to is Mr. Eason, again in
10 Wawa, is involved in studying many aspects of this
11 problem and recently he's reported to me that he's
12 looked at an area where the moose guidelines were
13 implemented and - it was a winter concentration area,
14 50 per cent cut and leave area - and he has found in
15 fact that the moose are less vulnerable to hunting in
16 that situation than in areas where the guidelines were
17 not employed in the distant past. So there's some
18 documentation.

19 Q. I'm very interested in that
20 documentation. Could it be made available to me?

21 A. Well, it doesn't exist right now. As
22 I say, it was a personal conversation with Mr. Eason.
23 He's in the process of writing this up, so it doesn't
24 exist today to give it to you.

25 Q. But you expect it in the near future?

1 A. I understand that they're going to
2 publish it some time in the next year.

3 MR. HANNA: Mr. Chairman, I would like to
4 receive that when it becomes available.

5 THE CHAIRMAN: Well, when it becomes
6 available and it is published, I assume it will be a
7 public document?

8 MR. HOGG: Sure. Yes, it will.

9 MR. HANNA: Q. Well, can I be put on the
10 circulation list for it, please, Mr. Hogg?

11 MR. HOGG: A. Yes, you will. Certainly.

12 Q. Mr. Hogg, you remember when Dr. Euler
13 was here I spoke with him about Exhibit 518 which is
14 the Racey, McNicol, Timmerman paper?

15 A. Yes.

16 Q. Now, this paper was looking at the
17 matter of the relationship between forest access,
18 modified cuts and optimum forest management. Is that a
19 fair summary based on what it was looking at?

20 A. Well, specifically they dealt with
21 the items of present imbalance of age structure and
22 distribution of stands; No. 2 is minimum block size and
23 maximum cut-over size; No. 3 is planning and execution
24 of return cut; (4) was access; and (5) was
25 identification allocation of priorities based on

1 productivity.

2 Q. Can we look at the second paragraph
3 there in the abstract, please?

4 A. Yes.

5 Q. Do you agree that the Moose Habitat
6 Guidelines can lead to requirement of higher
7 investments by the timber industry through access road
8 construction?

9 A. Yes, in the general case that can
10 occur.

11 Q. Now, I believe Dr. Baskerville also
12 spoke to this issue on page 25 of his report, Exhibit
13 16, the paragraph at the very bottom of that page. It
14 seems his statements here are somewhat parallel to the
15 statements in the Racey paper, Exhibit 518?

16 A. If I read Dr. Baskerville's words
17 correctly, he's suggesting there may be benefits to
18 leaving areas uncut and moving the road system along to
19 other areas. That's the implication of his words, as I
20 understand them, and I think that's what Mr. Racey, et
21 al are talking about in part in their paper.

22 Q. Okay. So we have this potential if
23 we make the investment -- in terms of increased access,
24 we have the potential of a benefit not only in terms of
25 timber, but in terms of non-timber values?

1 A. There is that benefit, yes.

2 Q. Have you undertaken any analysis to
3 quantify the potential benefit that might accrue in the
4 area of the undertaking, or a specific area in the area
5 of the undertaking?

6 A. The cost and accelerated road system
7 versus the benefit of non-timber values?

8 Q. Well, my question actually was to
9 undertake any analysis to quantify the benefits.

10 A. Excuse me, the benefits of what now?

11 Q. An accelerated road access system of
12 a nature that's talked about in the Racey paper,
13 Exhibit 518, and that Dr. Baskerville speaks of in
14 Exhibit 16 that I just referred you to?

15 A. I think we are both saying the same
16 thing here, I think. The question is: Have we done an
17 analysis of the benefits of accelerating the
18 construction of access roads?

19 Q. Correct.

20 A. And, no, there isn't such an analysis
21 to my knowledge.

22 Q. Okay. Can we look at the
23 introduction which is on page 1 of the Racey paper,
24 Exhibit 518. I would like you to look at the second
25 sentence in the second paragraph starting with:

1 "At the same time..."

2 A. Yes.

3 Q. Do you agree that there will be an
4 increased level of difficulty in reaching agreement on
5 the application of the guidelines as indicated here?

6 A. I think the sentence is a fairly
7 straightforward one. The demands for other users for
8 products from that forest are increasing and this
9 obviously is going to result in serious discussions on
10 the needs of one user, the timber industry attempting
11 to be balanced with the needs of these other users.

12 Q. Now, with this - I think your term
13 was serious discussions - will those serious
14 discussions revolve around the topics of both the size
15 of the cuts that are permitted and the location and
16 length of roads where required?

17 Would those be some of the primary topics
18 that you would expect that would need to be discussed?

19 A. I would say those as well as the use
20 of those roads, not just their numbers and location,
21 but who is going to use them and under what conditions.

22 Q. So it follows that to optimize your
23 forest access strategy, you have got to optimize that
24 concurrently with your cutting practice; the two go
25 hand-in-hand?

1 A. And that is why the road use
2 management strategy is being incorporated into the
3 timber management planning system so those things are
4 all discussed in the same place.

5 Q. Well, perhaps I think you have gone a
6 little bit ahead of me, but that is fine.

7 What you are saying then, I think, is
8 that not only have you got to look at your forest
9 access strategy, you have got to look at your cutting
10 practices, you have also got to look at the needs of
11 wildlife and the resultant benefits in terms of other
12 Crown land recreationists, Crown land users?

13 A. Attempting to consider many variables
14 in your decision, yes.

15 Q. Now, this is a topic that has been
16 brought up before and it relates to this matter of the
17 situation the forester finds himself in and
18 particularly the company foresters and; that is, are
19 they not faced with attempting to optimize, if you
20 will, tradeoff all these variables that have
21 differential implications from a private versus a
22 public benefit perspective?

23 A. The person charged with the
24 balancing, if you will, is not the company forester,
25 per se, it's the district manager that approves the

1 plan.

2 Q. Right. I don't disagree with that at
3 all. But in developing that plan that ultimately gets
4 approved by the district manager, the company forester
5 has to, if you will, screen through virtually an
6 infinite number of alternatives before he comes forward
7 with the one that ultimately goes to a district
8 manager?

9 A. The planning team attempts to deal
10 with all those variables, not a single individual.

11 Q. Mr. Hogg, I have two quick questions
12 here on the Moose Habitat Guidelines, Exhibit 310. I
13 am looking at page (ii), the green section under
14 Specific Areas of Concern and, in particular, Section
15 1?

16 A. Yes.

17 Q. Now, Section 1 is the only paragraph
18 in the guidelines dealing with access; is that correct?

19 A. That's correct.

20 Q. Is there anything in the evidence
21 that you have presented in this panel that would permit
22 Ministry biologists to predict the acceptable
23 separation between access roads and the sensitive
24 features listed in Section 1?

25 A. I'm sorry, acceptable separation...?

1 Q. To predict the acceptable separation
2 distances between access roads and the sensitive areas
3 described in Section 1.

4 A. Well, reference is made to all those
5 various resource manuals that exist and those kinds of
6 documents contain information about that kind of thing,
7 the distance that is appropriate to where a road might
8 pass or where it more properly should go so as not to
9 have an adverse effect on a nesting bird or -- mostly
10 nesting birds.

11 Q. But...

12 A. Now, this document --

13 Q. This document we're talking -- this
14 doesn't pertain to nesting birds?

15 A. This document speaks to moose and
16 there is information in here about areas of concern and
17 the reserve 120 metres being put on those areas and
18 that is the routine practice. When those areas are
19 identified, that kind of reserve is put in place.

20 Q. Yes. You are reading now I believe
21 from Section 2(e); is that correct?

22 A. That's correct.

23 Q. And it says there 'in general'.
24 it doesn't say a 120-metre reserve will be required, it
25 says 'in general' it should be left.

1 A. In general, a 120-metre reserve
2 should be left, yes.

3 Q. Right. And I'm speaking specifically
4 to your evidence. We have gone through the guidelines,
5 I don't want to go back through them. I am just
6 asking, in your evidence, is there anything that would
7 go beyond what's in the guidelines in assisting
8 Ministry biologists to determine the appropriate
9 separation distances, your evidence on this panel?

10 A. Between a road and a moose aquatic
11 feeding area?

12 Q. Take that as an example.

13 A. I believe the guidelines are alluded
14 to in my evidence, so that connection is there.

15 Q. So in that respect there is
16 information but nothing more than that?

17 A. Nothing more than that. These
18 documents -- this document, moose guidelines, give our
19 people direction as to what to do if they have that
20 concern about moose and moose habitat.

21 Q. Mr. Hogg, I would like to move on to
22 a new subject now and that is one of the minimum
23 information required in order to lay out a forest
24 access road and, particularly, I would like to look
25 first at the witness statement on page 39, paragraph 30

1 -- excuse me, that is page -- I'm sorry, did I say page
2 39 paragraph 30?

3 A. Page 39 paragraph 30, yes.

4 Q. Now, what you're saying here is that
5 since many specific features are visible, that if they
6 are identified in the planning stage or the
7 construction stage, potential adverse effects can be
8 minimized or avoided. Is that the essence of what you
9 are saying there?

10 A. If they are identified, then action
11 can be taken to protect that particular value.

12 Q. And your words are:

13 "Many of the specific features are
14 visible."

15 A. Yes. I think the word 'readily
16 visible' should be added in there.

17 Q. I am happy with readily visible. I
18 would like to take an example and see how this might
19 work. And the example I take is a bald eagle's nest,
20 and let's presume that it was not identified at the
21 planning stage but it was identified during the
22 construction of the road.

23 Now, what you are saying here is that
24 even under this circumstance the potential adverse
25 effects can be minimized and avoided?

1 A. When they are identified, yes.

2 Q. Well, we have identified, we have got
3 the crew out there building the road and they say:
4 Wait a minute, we have got a bald eagle nest right
5 there.

6 A. Yes.

7 Q. They have identified it.

8 A. Yes.

9 Q. Now, let's add a little more to that
10 bald eagle's nest and put the bald eagle's nest at the
11 location of a water crossing, so it's on the shore of a
12 river.

13 A. Okay.

14 Q. And it happens that that bald eagle's
15 nest is in the middle of our 100-metre wide corridor
16 that we have selected through this extensive timber
17 management planning process.

18 Now, in that circumstance, would you not
19 agree that it would be very difficult to avoid negative
20 impacts on the bald eagle without relocating the water
21 crossing, and that perhaps could even lead to
22 relocating the entire road corridor?

23 MS. BLASTORAH: Mr. Chairman, may I just
24 ask a point of clarification. I may have
25 misunderstood, Mr. Hanna. Is he talking about a bald

1 eagle's nest in a moose corridor? Is that a moose
2 corridor you said?

3 MR. HANNA: Oh, no, I am sorry, it was
4 a -- I think I meant to say road corridor, Ms.
5 Blastorah. I apologize.

6 Q. No, I am talking about roads now,
7 roads and eagles.

8 MR. HOGG: A. Yes. So can you restate
9 your question, please?

10 Q. Okay. So you have got this eagle's
11 nest in the middle of a 100-metre corridor at a water
12 crossing.

13 Now, in that circumstance would you not
14 agree that it would be very difficult to avoid negative
15 impacts without relocating the water crossing and
16 perhaps even relocating the entire road corridor?

17 A. I think it would be an interesting
18 decision you would have to make, yes. There ultimately
19 could be some ramifications cases to it as you've
20 described, first of all, relocating the water crossing
21 and perhaps amending where the -- changing where the
22 corridor were able to reach that area of concern. So
23 those kind of things could occur.

24 Q. Mr. Hogg, have you ever prepared the
25 natural environment component for an environmental

1 assessment of a new road, be it a forest access road or
2 any type of road?

3 A. Have I ever prepared?

4 Q. Yes.

5 A. I have had the opportunity to make
6 input to a road undergoing environmental assessment.

7 Q. Which was that?

8 A. Well, several in my time, I guess.
9 Primarily a major corridor in southern Ontario, 400 and
10 404.

11 Q. And I take it you have examined the
12 environmental assessments with respect to the natural
13 environment component of those EAs?

14 A. I assume I did. We are talking some
15 ancient history here. I can't remember exactly
16 everything that happened.

17 Q. But I just -- you have got a general
18 appreciation?

19 A. I believe I do.

20 THE CHAIRMAN: Didn't 404 have a problem
21 in that the road was constructed without an EA?

22 MR. HOGG: Not quite that problem, Mr.
23 Chairman. There was a problem.

24 THE CHAIRMAN: It was a deputy problem;
25 wasn't it?

1 MR. HOGG: Ignorance is bliss, Mr.
2 Chairman.

3 MR. HANNA: Q. I am not certain about
4 this, but were you not at the Maple District when the
5 Finch Avenue Extension Environmental Assessment was
6 being prepared?

7 MR. HOGG: A. I do recall some
8 discussions. I don't believe I ever saw EA documents,
9 per se, on that issue.

10 Q. Now, in this particular case was
11 there not a considerable amount of information
12 collected on the natural environment?

13 A. I really can't speak to that one
14 particularly.

15 Q. Okay. Well, how about Highway 404 or
16 Highway 400 that you referred to?

17 A. There was information collected, yes.

18 Q. Specifically targeted for that
19 particular undertaking?

20 A. Yes.

21 Q. Why, in your view, is it appropriate
22 to collect relatively extensive primary information for
23 similar types of undertakings in southern Ontario and
24 not in northern Ontario?

25 MS. BLASTORAH: Mr. Chairman, I am not

1 sure that it has been established it was a similar type
2 undertaking. My understanding is we are talking about
3 the juncture of two major highways here as opposed to
4 the construction of forest access roads in the bush. I
5 would hardly call that a similar undertaking.

6 MR. HANNA: Q. I am asking you, Mr.
7 Hogg, in terms of whether it's a similar undertaking
8 from a natural environment impact point of view?

9 MR. HOGG: A. The natural environment is
10 going to be impacted by both actions but Ms. Blastorah
11 is right, in terms of the kinds of road you are talking
12 about, and we have been talking about the 401 and 404,
13 are vastly different than the kinds of roads than are
14 being discussed here in this hearing room just in terms
15 of the nature of the use of them and the volumes of
16 traffic that are going to using those roads. I think
17 those difference are significant.

18 Q. They are very significant in terms of
19 say engineering design and that sort of thing?

20 A. I also think they are significant in
21 terms of wildlife use. I talked about mortality, road
22 kills in the written evidence and basically we don't
23 consider them a particularly large factor in our
24 evaluation of the forest access roads, but I do recall
25 at some of those discussions about some of these major

1 roads in southern Ontario, that is very significant, at
2 least from our point of view, the Ministry's point of
3 view, we saw a very significant factor.

4 Q. Okay.

5 A. And as well as this whole thing
6 of just generally disturbance of the environment. The
7 other day Ms. Swenarchuk gave me the opportunity to
8 address a paper that she had brought forth that talked
9 about road density and road use.

10 Q. About populations?

11 A. Yes, an aversion factor to the roads
12 and the aversion factor, if you will, can be far less
13 on forest access roads than they are going to be with
14 respect to these southern Ontario major thoroughfares.

15 Q. Okay. What about, though --
16 accepting what you have said in terms of the road kill
17 issue and whatever, there is much information collected
18 far beyond simply the expected road kill associated
19 with these roads, there was a lot of other natural
20 environment type information collected; is that not
21 correct?

22 A. They did collect a lot of information
23 on flora and fauna, as much as exists.

24 Q. And that is field information where
25 there is actually someone goes out and surveys the

1 right-of-way?

2 A. Sometimes it is to generally
3 supplement what is valuable but, to a large degree, we
4 rely upon existing information too in many of those
5 cases.

6 Q. Are you suggesting in the EA for
7 Highway 404 that it relied primarily on existing
8 information?

9 A. Well, looking in total, yes, it
10 relied upon a total length of corridor, if you will,
11 and relied upon existing information to a large degree.
12 Where there was some additional concerns, crossing a
13 wetland, if you will, then certainly there was work put
14 into those areas.

15 Q. A fairly extensive amount of work?

16 A. They went to some considerable effort
17 depending upon the particular concern they were
18 interested in.

19 I must say that if such concerns were
20 raised in the development of forest access roads, then
21 a study would occur on those sites as well.

22 THE CHAIRMAN: What is the basic point
23 here, Mr. Hanna?

24 MR. HANNA: Mr. Chairman, one of the
25 positions that my client will be bringing forward in

1 this hearing is that the Board should consider entering
2 as a term and condition in the timber management
3 planning process direction as to the minimum amount of
4 information that the proponent should have available in
5 arriving at decisions on forest access roads.

6 That is the point of the question, Mr.
7 Chairman.

8 MR. HANA: Q. Mr. Hogg?

9 MR. HOGG: A. I guess, just to make it
10 clear, the Ministry's position at this point has been
11 that we collect information across the area of the
12 undertaking in the way that Mr. McNichol described and
13 Dr. Euler described and we use that information despite
14 whatever activity is planned there, it may be a road,
15 it may be a harvest.

16 And given that harvest affects a fair
17 larger percentage of the area of the undertaking than
18 does roads, roads and their impact in one sense could
19 be seen as a fairly minimum impact.

20 The estimate you have heard from this
21 panel is that it's approximately an area of five per
22 cent of the landbase that might be occupied by primary
23 and secondary roads.

24 Q. Is it your view, Mr. Hogg, that the
25 available file information and local knowledge of the

1 Ministry is greater in northern Ontario than it is in
2 southern Ontario and, hence, the reason why in southern
3 Ontario additional data has to be collected?

4 A. I think it has to do with concern
5 about limited resources in the south as much as
6 anything else. The woodlots are fewer, the wetlands
7 are fewer, things that require that kind of habitat is
8 limited, so the impacts of a road in those locations
9 logically is going to be less than it might be if you
10 are putting a road across a jack pine sand flat
11 within the boreal forest.

12 Q. Does not the area of the undertaking
13 extend as far south as almost -- I think actually
14 Tweed?

15 A. Tweed is within the area of the
16 undertaking, yes.

17 Q. Indeed that is actually south of the
18 location that Highway 416 was located, in which there
19 was an extensive amount of information collected
20 specifically for that?

21 A. I have no knowledge of Highway 416.

22 MR. PYZER: A. If it helps any, Mr.
23 Hanna, the Kenora Bypass that is going around Kenora
24 that is a relocation of the TransCanada Highway - I
25 believe it's 45- or \$50-million - and I don't believe

1 there was any extra - I stand to be corrected on that,
2 you might want to check it - but basically the
3 information that the Ministry of Transportation at that
4 time used in their planning was collected from the
5 district office.

6 I don't believe they undertook any
7 specific studies. They came in and got our bald eagle,
8 our osprey, certainly the moose information and in
9 terms of water crossings, we have laid a number of
10 conditions on them in terms of work permit reviews and
11 that sort of thing and we're monitoring how they cross
12 those creeks.

13 Again, I stand to be corrected, but I
14 don't believe there was any additional studies
15 conducted.

16 Q. Now, Mr. Hogg, you have experience in
17 southern Ontario and would you agree that, in addition
18 to the Ministry of Natural Resources, there are many
19 other public and non-public government agencies
20 collecting environmental data that would be available
21 in laying out road corridors?

22 MR. HOGG: A. There is some. I'm not
23 sure the list is extensive.

24 Q. Conservation authorities, local,
25 regional governments?

1 A. Yes.

2 Q. Naturalists groups?

3 A. Well, naturalists groups --

4 Q. Hunters and anglers groups. There is
5 a whole -- a much higher density.

6 A. Well, you were talking about
7 organized governmental groups I thought, and there
8 would be conservation authorities, there would be
9 municipalities, in some cases Hydro has collected
10 information for their purposes that we can access.

11 But those other things you mentioned that
12 is sort of public input, that can be as strong here
13 as -- in the north as it can be in the south in terms
14 of peoples' interests and information.

15 Q. Well, I'm not questioning at all the
16 level of interest. You are suggesting that the level
17 of information in terms of what the public has
18 available in the north is comparable to what they have
19 available in the south?

20 A. There is information available from
21 those sources, that is what I am saying.

22 Q. Is it a fair assumption that it is
23 highly unlikely that a Ministry biologist or someone
24 skilled in undertaking natural environmental
25 assessments would have undertaken inventory along a new

1 forest access road seeing that in most cases these
2 areas are road inaccessible?

3 A. I beg your pardon? Say that again.

4 Q. Okay. Is it not a fair assumption
5 that it is highly unlikely that a Ministry biologist or
6 someone skilled in undertaking natural environmental
7 assessments would have undertaken an inventory along a
8 new forest access road seeing that in most cases these
9 areas are road inaccessible?

10 A. I think it's reasonable to assume
11 that if the biologist had a concern that he would in
12 fact take a look on the ground to see whether or not
13 that concern was warranted or not.

14 Q. I appreciate that.

15 A. Despite the lack of access.

16 Q. I appreciate that, but it's unlikely
17 though that that inventory though has already been
18 taken place, highly unlikely?

19 A. Unlikely that it has taken place
20 routinely?

21 Q. Yes.

22 A. And in a detailed manner? I think
23 the point is that if there is a concern we will go out
24 there and attempt to identify the nature of it and its
25 extent and that sort of thing.

1 If a flag hasn't been waved, no, we're
2 not going -- we haven't been walking every square inch
3 of every proposed road corridor to evaluate just
4 exactly the nature of the flora and fauna on that site.
5 We use the area of concern planning proposes we have
6 already described.

7 Q. It's your -- I am sure you are aware
8 of the addage that ignorance is bliss?

9 A. I've heard of it. I have perhaps
10 used it sometimes.

11 Q. Is it your view that all natural
12 features are of value are readily visible to the
13 untrained eye?

14 A. Are all...?

15 Q. Is it your view that all natural
16 features of value are readily visible to the untrained
17 eye?

18 A. I think many of them are. Certainly
19 the ones that we are concerned about during an
20 undertaking are of that nature, but there are always
21 those values that are less or more subtle that require
22 training to identify and that is why we have spent some
23 considerable effort in part -- we have spent some
24 considerable effort in the area of the undertaking and
25 elsewhere to document areas of concern of natural

1 scientific interest where there have been surveys
2 undertaken for that purpose to identify those very
3 special thihngs.

4 Q. I just want to make sure that I am
5 right here and; that is, that there is no requirement
6 in the proposed timber management planning process for
7 someone with natural science training to analyse
8 carefully the non-timber resources along a proposed
9 route?

10 A. I believe that the person in charge
11 of that responsibility on the planning team is going to
12 be the biologist and those people he calls upon and
13 those people he hires to investigate things that he
14 thinks are worth investigating.

15 Q. But there is no requirement?

16 A. Sure, there is requirement that the
17 man do his job. I think that is what you've asked me.

18 Q. Do you know of any studies or
19 investigations to indicate if all significant natural
20 features have been identified during the design of road
21 corridors?

22 A. I undertook to canvass all districts
23 in the area of the undertaking to ask them specifically
24 if - after the planning stages for a road, and during
25 the implementation stages of the construction stage of

1 the road - if they had encountered a wildlife value
2 that necessitated either moving a corridor or moving
3 alignment within the corridor.

4 And I asked them that for a five-year
5 period, 83-88, and throughout the area of the
6 undertaking in that period there were 13 instances
7 where values were encountered and action was taken to
8 protect that value; that is, during the construction
9 stage there were 13 instances where action was taken to
10 protect a wildlife value that hadn't been identified in
11 the planning stages.

12 Q. I take it that is some documentation
13 that you could make available to me?

14 A. It's not at this point summarized,
15 but we can summarize it and certainly provide it to
16 you, yes.

17 MR. HANNA: Mr. Chairman, that would be
18 useful for me to have available to me.

19 THE CHAIRMAN: Any problem, Mr. Hogg?

20 MR. HOGG: Just one of time. I can't
21 provide it today certainly, but give me a week I'll
22 have it.

23 MR. HANNA: I'm in no rush, Mr. Chairman.

24 Q. Now, in this canvassing of the
25 districts there is no one that went out and was

1 required to actually ensure - or how do you say - to
2 look at what actually was there after the decision was
3 made? In other words, this was something that somebody
4 noticed in the statistics you've just described, they
5 said: Oh, oh, we've got a bald eagle's nest here and
6 we have got to do something. It was that sort of --
7 that's the sort of incident you are reporting?

8 MR. HOGG: A. The information is
9 generally provided by the people cutting the centre
10 line of the road, people laying out the actual
11 alignment within the corridor.

12 Q. And who usually cuts the centre line
13 and lays out that line?

14 A. Mr. Adamson can speak to his team, I
15 guess.

16 Q. Mr. Adamson, who would normally do
17 that? What level of training would they have and what
18 kind of training would they have?

19 MR. ADAMSON: A. There's two things
20 being talked about here; one is laying out a centre
21 line which would be sort of a road locator, an
22 individual -- probably a two- or three-person party
23 with a compass or instruments.

24 The other one is actually clearing the
25 right-of-way which is a big operation that involves

1 harvesting equipment.

2 Q. Yes. And what would be the training
3 and experience of those people laying out the centre
4 line, first of all, normally?

5 A. They would normally be experienced in
6 doing that particular job, having a --

7 Q. Civil engineering technologist types?

8 A. Not necessarily; occasionally, yes,
9 But I would say perhaps --

10 Q. Forest resources technicians?

11 A. Yes.

12 MR. HOGG: A. I think the point to be
13 made here perhaps is that these people are also people,
14 Ministry people, who are also going to be aware of the
15 concerns of the Ministry and not be surprised but
16 knowledgeable with the fact that we're concerned about
17 various things, the most obvious of which are the bald
18 eagles and the ospreys and the heronries and those
19 sorts of things, moose aquatic feeding areas.

20 So training occurs in many ways, some of
21 it formal and a lot of it informal. So I think that in
22 the instances we're talking about, those people came
23 forth with the concerns they know the Ministry is
24 concerned about.

25 MR. TENAGLIA: A. It may not be a

1 requirement, but it certainly is a general practice to
2 have the forester, the company forester, the Ministry
3 forester or the technicians or even a field biologist
4 to go out and look at different route alternatives in
5 the -- during the planning process.

6 Q. Meaning to walk them?

7 A. Walk them in certain cases,
8 certainly.

9 Q. In total.

10 A. Pardon?

11 Q. Like walk the total length of the
12 corridor?

13 A. In some cases. If it's a primary
14 road and the company really needs to know the exact
15 location of that road, that's a common practice, and
16 the biologist may certainly go along with the company
17 forester.

18 Q. It's common practice for the
19 biologist to go along?

20 A. I wouldn't say it's common practice,
21 it certainly does occur.

22 Q. Mr. Hogg --

23 A. And we certainly depend on public
24 participation in the planning process to identify those
25 areas of concern.

1 Q. Mr. Hogg, in paragraph 30 on page 39,
2 another one of the specific features that you've
3 identified that are readily visible is moose mineral
4 licks; correct?

5 MR. HOGG: A. Yes.

6 Q. I believe in my cross-examination of
7 Dr. Euler he confirmed that the number of known mineral
8 licks in the province in the area of the undertaking
9 is -- I believe his number was 27.

10 A. I can't recall his specific number.
11 There was an interrogatory with respect to that
12 specific question.

13 Q. And I believe we estimated
14 approximately there could be up to 60,000 in the
15 province?

16 A. I don't recall that discussion.

17 Q. Well, I'm looking at Volume 93 --
18 Volume 94.

19 MS. BLASTORAH: Sorry, what page?

20 MR. HANNA: (indicating)

21 MS. BLASTORAH: (handed)

22 MR. HOGG: Yes.

23 MR. HANNA: Q. The discussion begins on
24 page 15885 and carries over to 15886, and I believe on
25 lines 17 to 22 I asked a question about the potential

1 number and I believe Dr. Euler said:

2 "Yeah. Okay, sure, and it will vary
3 somewhat."

4 THE CHAIRMAN: Does the precise number
5 make a difference?

6 MR. HANNA: No, Mr. Chairman, it's just
7 that I just wanted to put him in the context of that
8 discussion.

9 MR. HOGG: Well, I'm certainly not about
10 to contradict Dr. Euler except to point out that
11 mineral licks are associated with sedimentary rocks and
12 not all those approach the surface of the earth over
13 the Province of Ontario all throughout the moose range,
14 and that's why I think personally you tend to see the
15 occurrence of these things clumped where they're known.

16 If you look at the interrogatory that
17 responded to this question way back then in Panel 10,
18 they remain enclumped actually in the northcentral
19 region in Thunder Bay District, and in part one
20 connection that can be drawn anyways is the fact that
21 there are sedimentary deposits close to the surface of
22 the earth at that point. So you may not find mineral
23 licks throughout the whole area of the undertaking.

24 MR. HANNA: Q. Well, I don't want to go
25 back through the whole discussion I had with Dr. Euler

1 at this point, but I believe the basis of the
2 discussion was that the four sensitive areas or
3 critical areas that are identified in the Moose Habitat
4 Guidelines are essential components essential to moose
5 in terms of their --

6 MR. HOGG: A. I would, I guess, dispute
7 the word essential. They seem to have some importance
8 to them, but even where those features are not known
9 moose still continue to exist in this Province of
10 Ontario and that's a bit of an enigma for us, but we do
11 recognize that where they do exist moose are attracted
12 to them and, for that reason, we've identified them as
13 important and asking that they be taken into
14 consideration in timber management.

15 Q. Well, in those areas where you expect
16 they do exist, the northcentral region or whatever, you
17 know 27 -- seems to me 27 is not a very big area for
18 the --

19 A. It's not a very big number, no.

20 Q. A very big number for the
21 northcentral region. You'd agree with me there is
22 probably a large number out there that aren't known?

23 A. We expect certainly that there are
24 more mineral licks out there than we know at this point
25 in time.

1 THE CHAIRMAN: Mr. Hogg, you would
2 certainly know of a mineral lick in the area of where
3 you want to construct a road; would you not?

4 MR. HOGG: It requires somebody seeing it
5 and reporting it as such. And given that they're
6 readily identifiable by the man in the -- cutting the
7 centre line, then you would expect that those kinds of
8 things would be reported and taken into consideration
9 if necessary.

10 THE CHAIRMAN: And you would have local
11 input if that was apparent to any of the local
12 inhabitants; would you not?

13 MR. HOGG: We have all the information
14 sources that Mr. McNicol spoke of in Panel 7. We rely
15 upon our staff to report these things, we rely upon
16 local people to report these things, we rely upon
17 hunters to report these things, and even company staff
18 are reporting these things.

19 MR. HANNA: Q. Now, Mr. Hogg, in what
20 you have just said, that person cutting the centre line
21 first of all would have to recognize that it was a
22 moose mineral lick?

23 MR. HOGG: A. Yes.

24 Q. And you're suggesting that the people
25 out there cutting the centre lines, in the vast

1 majority, would be able to identify those sites and are
2 trained to identify those sites?

3 A. I'm suggesting that it isn't
4 difficult to do so. The ones that I have seen
5 personally, there obviously is a lot of moose activity,
6 the area is moist, it's turned up, small --

7 Q. But you're a trained biologist.

8 A. But what I'm seeing is not rocket
9 science, it's quite straightforward.

10 Q. It's not -- I'm sorry, I didn't get
11 that, it's not...

12 A. I used the word rocket science. You
13 know, it's very visible and I think people in our
14 Ministry are aware of such things. They talk to one
15 another, they know the clients, they talk to them.

16 Q. So they sit around coffee and talk
17 about moose mineral licks?

18 A. They discuss several things.

19 Q. Now, the centre line, you'd see -- if
20 a moose mineral lick was right on the centre line you
21 would obviously see it, you're suggesting, because you
22 would get stuck in it or whatever you do with moose
23 mineral licks.

24 But what if the moose mineral lick is,
25 say, 20 metres off the centre line, what's the

1 likelihood that it would be encountered then?

2 A. I think the likelihood is greater
3 you're going to find it 20 metres off the centre line
4 than if it's 40 metres off the centre line or 100
5 metres off the centre line.

6 There are certainly going to be instances
7 where mineral licks near a road that's actually cut
8 through the bush are not discovered. That may happen,
9 that will happen. It's a big province and lots of
10 activity out there and there are going to be some cases
11 where that happens.

12 THE CHAIRMAN: Will there be any areas in
13 the forest where a forest fire would come through and
14 be close to a mineral lick?

15 MR. HOGG: Yes, Mr. Chairman, there will
16 be many of those instances as well.

17 MR. HANNA: What -- sorry, Mr. Chairman,
18 I didn't...

19 THE CHAIRMAN: I asked whether there
20 would be any areas in the forest where a forest fire, a
21 wild fire might come through and be close to a mineral
22 lick and the answer was: Yes, he would assume that
23 would happen.

24 MR. HANNA: Q. Mr. Hogg, in the evidence
25 in terms of harvesting, the Ministry's witnesses have

1 repeatedly indicated that the rationale for not being
2 overly concerned about the impacts of harvesting on the
3 natural environment is that it's alleged that these
4 impacts basically replicate those naturally experienced
5 in species indigenous to the boreal forest; is that
6 correct?

7 MR. HOGG: A. We've indicated that
8 harvest has a partial parallel, to a greater and lesser
9 degree, with natural disturbance.

10 Q. And this is part of the reason that
11 the conclusion has been reached that the types of
12 impacts in the natural environment will likely be
13 within the ability of the plants and animals to sustain
14 that?

15 A. Yes.

16 Q. Now, accepting the validity of that
17 proposition for now at least, would you agree with me
18 that there is no comparable disturbance in the boreal
19 forest natural cycle to building a primary access road
20 other than perhaps glaciation?

21 A. I would agree that building roads
22 does not have the same impact on the given piece of
23 land as would harvest, but the parallel in terms of how
24 we consider that effect is similar with how we consider
25 harvest in the sense that, as I talked about already,

1 those effects of road construction given the amount of
2 land occupied by roads in this province, the land base
3 occupied by roads is relatively small; in the
4 neighborhood of 5 per cent.

5 That doesn't mean that the effects in
6 certain cases will not be significant for the flora and
7 fauna over which that road passes, but it does mean
8 that if we happen to cross a mineral lick with a road
9 there is a large percentage of the land base out there
10 with whatever number of mineral licks are there to
11 provide that same kind of habitat for moose. So the
12 point --

13 Q. Despite the fact you're saying
14 there's only 27, they seem to be quite limited and all
15 the other things that you've identified in the Moose
16 Habitat Guidelines?

17 MS. BLASTORAH: Mr. Chairman, he just got
18 Mr. Hogg to agree that there are inevitably more than
19 27. He can't have it both ways.

20 MR. HANNA: I didn't say that there was
21 not less than 27, there was only 27, and I think Mr.
22 Hogg's evidence was that there is a limited number of
23 them.

24 THE CHAIRMAN: Well, with all due
25 respect, Mr. Hanna, I think we will take judicial

1 notice of the fact that neither the Ministry nor any
2 human being has probably covered every square inch of
3 the boreal forest and that there may be areas out there
4 that are totally undiscovered in the sense that the
5 resources out there are unknown and that those
6 resources might well contain mineral licks or flora,
7 fauna or any other features.

8 And so the fact that there is 27 that are
9 known does not indicate necessarily how many are out
10 there.

11 MR. HANNA: Thank you, Mr. Chairman.
12 Your direction there is quite helpful. I think the
13 point that I was making I think you've summarized in
14 what you said and I think that's fine.

15 Q. Mr. Hogg, this may be a minor point
16 and perhaps you can clarify this for me. I'm looking
17 on page 38 of your witness statement, I'm looking at
18 the heading above paragraph 29, it says there:

19 "The Forest Access Effects on Terrestrial
20 Wildlife."

21 And then I turn over and I look on page
22 40 and the heading just above -- page 40, the heading
23 just above paragraph 38 says:

24 "Effects on the Aquatic Environment."

25 And I'm interested why you limited your

1 evidence only to terrestrial wildlife and not the
2 terrestrial environment.

3 MR. HOGG: A. I can't think of a good
4 reason why those words are there. I mean, it does
5 speak to the effects of the terrestrial environment, I
6 believe, with emphasis on the terrestrial wildlife
7 obviously.

8 Q. Well, I see no reference in your
9 evidence to some of the popular topics, at least in
10 southern Ontario, such as rare plants like orchids and
11 things like that that I'm sure you've encountered in
12 your career, sensitive plant communities?

13 A. Well, all those sorts of things are
14 taken care of in the -- excuse me, in the area of
15 concern planning process, the idea of identifying a
16 specific feature and then taking some action to avoid
17 it.

18 Q. Is it your view that rare plant
19 species, sensitive plant communities are readily
20 visible to the untrained eye?

21 A. I think that's an example of where
22 you need specialists to look at those things and that's
23 why I talked about the ANSI program and, to a very
24 large degree, we rely upon that program to identify
25 important plant communities, not that we will not take

1 notice of people -- of reports of rare plants within
2 the area of the undertaking otherwise.

3 We take appropriate action if they're
4 encountered, but we do rely upon the ANSI program to
5 find those significant communities.

6 Q. Based upon your best professional
7 judgment, would you be of the view that the majority of
8 the locations of rare plant species and sensitive plant
9 communities are known in the area of the undertaking?

10 A. Are they specifically known?

11 Q. Yes.

12 A. I think in general they're going to
13 be known to be associated with wetlands and very many
14 of them can be associated with inaccessible areas, and
15 I can recall Mr. Greenwood speaking to this topic in
16 Panel 10.

17 THE CHAIRMAN: Surely, Mr. Hogg, can't my
18 earlier comments apply to rare plants as well?

19 MR. HOGG: You mean there are going to be
20 rare plants that relatively --

21 THE CHAIRMAN: Surely nobody envisages
22 that every square inch of the boreal forest, or any
23 other forest for that matter, is going to be surveyed
24 or covered to discover what may be there.

25 MR. HOGG: I don't envisage that, Mr.

1 Chairman, no.

2 MR. HANNA: Just for clarification, Mr.
3 Chairman, I don't want to leave the inference that I
4 was suggesting it should be done comprehensively across
5 the area of the undertaking. It was more the matter of
6 whether specific targeted inventory should be
7 undertaken on proposed corridors and not certainly over
8 the entire area of the undertaking.

9 Q. Mr. Ward -- Mr. Hogg, I'm finished,
10 I'd like to turn to Mr. Ward for a few questions and
11 then I'll be finished.

12 Mr. Ward, I would first like to speak to
13 you about a paper that I provided to you and Mr. Pyzer,
14 I believe, yesterday evening.

15 MR. HANNA: Mr. Chairman, I would like to
16 enter it as an exhibit.

17 (handed)

18 THE CHAIRMAN: Exhibit 811.

19 MR. WARD: Which paper is Exhibit 811,
20 Mr. Chairman?

21 THE CHAIRMAN: A Bioeconomic Approach to
22 Estimating the Economic Effects of Watershed
23 Disturbance on Recreational and Commercial Fisheries,
24 by Loomis.

25 MR. WARD: Thank you.

1 ---EXHIBIT NO. 811: Article entitled: A Bioeconomic
2 Approach to Estimating the
3 Economic Effects of Watershed
4 Disturbance on Recreational and
 Commercial Fisheries, by John B.
 Loomis.

5 MR. HANNA: Q. Mr. Ward, does this paper
6 describe an explicit quantitative approach to
7 predicting the impacts of erosion and sedimentation
8 from timber harvesting and road building on commercial
9 and recreational fisheries?

10 MR. WARD: A. I think there's an attempt
11 at that, yes.

12 Q. Is this analysis not based on
13 developing a systematic cause/effect linkage between
14 the timber management activities and changes in the
15 value of the fishery?

16 A. Yes, it does, but the problem is with
17 valuing fisheries - and I think in these two examples
18 that they looked at is, in the one case, a fishery is
19 more valuable because it's primarily a recreational
20 fishery; in the other it has less in terms of straight
21 dollars -- dollar value because there is more
22 commercial harvest as a food fishery.

23 And this is one of the problems that I
24 think Mr. Pyzer alluded to yesterday in
25 cross-examination, that when you start getting into

1 straight economic arguments some groups - and you can
2 include probably native subsistence fisheries as well -
3 are going to lose out on these types of things or a
4 population of Johnny Darters which you don't
5 necessarily have an economic value with right now would
6 lose out. So I don't want to say this is the approach
7 that we take.

8 Q. You would certainly agree with me
9 that there are various sorts of -- sources of
10 uncertainty in this analysis?

11 A. Yes, I would.

12 Q. Now, picture yourself being the
13 fisheries biologist in this particular area, and I'm
14 wondering in the absence of such an explicit analysis,
15 do you feel that a fisheries biologist could have made
16 as precise and defensible an estimate of the economic
17 damages for decision-makers upon which to arrive at a
18 decision?

19 A. No, but I wouldn't expect the
20 fisheries biologist having to do that because we have
21 the Federal Fisheries Act, we have a federal fish
22 habitat policy that has been signed between - or to be
23 implemented in Ontario - it has been signed between
24 Ontario and Canada, Premier Peterson signed for
25 Ontario, we're going to implement this federal policy

1 and basically it's a net gain of fish habitat in
2 Ontario and the guiding principle is known at loss of
3 habitat.

4 So we are not in the possess like they
5 seem to be here in the forests in the United States of
6 having a tradeoff of fisheries for timber values, we
7 are looking at protecting all fish habitat in Ontario.

8 Q. Looking at this analysis from the
9 public's perspective--

10 A. Yes.

11 Q. --and that could include someone like
12 Dr. Quinney, or someone with less qualifications, I am
13 talking about the public now and the full range of the
14 publics that might be interested.

15 A. Mm-hmm.

16 Q. Would you not agree that the
17 analytical procedure here is fairly transparent; in
18 other words, it is easy to trace and follow?

19 A. You mean the logic of his arguments?

20 Q. Yes.

21 A. Yes.

22 Q. And how they arrived at their
23 conclusion?

24 A. Yes.

25 Q. What their assumptions are?

1 A. Mm-hmm.

2 Q. Where they used professional judgment
3 and where they used imperical information?

4 A. Well, I'm not so sure about that but,
5 you know, they do outline the steps that they've taken
6 in terms of determining cost.

7 I mean, you'd have to get into the
8 details of professional judgment and everything. I
9 would like to see some of the reports that are referred
10 to in the references to really understand the
11 assumptions and the limitations of his logic, I guess.

12 Q. So it's not all contained in this
13 article?

14 A. No.

15 Q. But if someone were interested in
16 following along in that logic they could take those
17 references--

18 A. Yes.

19 Q. --particularly after digging them out
20 and follow through the complete logic of the analysis?

21 A. Right.

22 THE CHAIRMAN: Would you estimate that a
23 native commercial fisherman would read the article and
24 follow along, understand why his commercial fishery is
25 worth perhaps less than other fisheries?

1 MR. WARD: In that example, probably not,
2 Mr. Chairman.

3 MR. HANNA: Q. Mr. Ward, in your
4 experience in northwestern Ontario are you familiar
5 with groups like Treaty 3 and NAN, any Indian
6 individual, Indian Bands like the Shoal Lake Indian
7 Band retaining experts to help them in interpreting
8 this type of information?

9 MR. WARD: A. I'm aware that that
10 occurs, yes.

11 Q. Notwithstanding your previous
12 comments, could such an approach in your view be
13 applied in Ontario?

14 A. It could be applied, yes.

15 Q. Could you turn to page 86, please, in
16 that exhibit, Exhibit 811, and could you read the first
17 sentence under the Conclusions, please?

18 A. "While improved timber harvesting
19 practices in national forests have
20 reduced the negative impacts on
21 fisheries, the remaining effects are
22 still economically significant."

23 Q. Could this conclusion also apply to
24 Ontario?

25 A. I can't answer that in terms of I

1 don't expect to be economically significant. No, I
2 can't answer that question, I don't know.

3 Q. Is the reason you can't answer that
4 question because you haven't attempted to undertake the
5 analysis?

6 A. Well, it's not only that, but I don't
7 expect to have - in terms of our process - having
8 negative impacts on fisheries that are going to be
9 economically significant whether you do the analysis or
10 not.

11 As I said, we're protecting fish habitat
12 and fish population, so I don't expect to have any
13 significant decreases in fish populations that you are
14 going to see it reflected in economic values.

15 Q. Now, can we look at the third
16 paragraph there, I believe, under the Conclusions, and
17 I would like you to read the last sentence of the
18 conclusions there, if you would please, starting with:

19 "Maintaining fishery productivity..."

20 A. "Maintaining fishery productivity by
21 ending timber harvesting appears
22 uneconomic and fisheries must continue to
23 be maintained by use of stream buffer
24 strips, sound road design and mitigation
25 of unavoidable losses from timber

1 harvests."

2 Q. Now, there's two points there that I
3 would like to deal with first. The first is, they
4 mention here stream buffer strips, sound road design,
5 mitigation of unavoidable losses. Those words sound,
6 at least in their general way, to have a very familiar
7 ring in terms of what this panel's evidence has been?

8 A. That's correct.

9 Q. So they're saying there will be some
10 economic loss, at least in this particular case, even
11 though we're practising those types of measures?

12 A. Yeah, it's possible. But I mean,
13 again, I don't know what kind of buffer strips they are
14 utilizing down there, whether theirs is the same as
15 ours, whether they apply to the same kind of watershed.

16 Like, we're looking at streams that you
17 can see on a 1:50,000 topographical cap. I don't know
18 whether they apply buffer strips to those kinds of
19 waterbodies.

20 In terms of sound road design, I'm not
21 familiar whether their -- they have road guidelines and
22 whether they're as comprehensive as the ones that we
23 have in terms of trying to maintain, you know,
24 vegetation within a hundred metres of the water
25 crossing, narrowing the right-of-way and the types of

1 mitigation measures that we're discussing or have
2 outlined in the road guidelines.

3 So theirs may not be as comprehensive and
4 as complete as ours and, therefore, they probably still
5 have problems.

6 Q. Mr. Adamson, you had made reference
7 earlier to having looked at the U.S. standards. Can
8 you comment in terms of what Mr. Ward has just said in
9 terms of how the U.S. standards would compare to what
10 we have being proposed here in Ontario?

11 MR. ADAMSON: A. I can't comment on the
12 ones in the area of the study here. Some of the
13 information I have seen from the Forest Service
14 indicates that their standards are similar to our
15 standards.

16 Q. Now, the other issue this raises, Mr.
17 Ward, is these authors are saying it appears uneconomic
18 to not harvest in this case, but that is not a
19 decision, that is information that is taken forward to
20 the decision-maker, the decision-maker decides then on
21 the basis of this type of information and those other
22 terms that you talked about where there is a local
23 subsistence fishery, all those other, if you will,
24 other factors the decision-maker has to take into
25 account.

1 MR. WARD: A. Well, this points out the
2 problem I have with just trying to relate it all to
3 economics. In that case, the timber is -- regarding
4 the Siuslaw Forest I guess which is where the timber is
5 very invaluable in terms of the coastal California
6 timber I guess it is, and there the fisheries value is
7 related to -- most of the harvest is with commercial
8 fisheries, food fisheries and the value isn't as high.

9 You can go and say: Well, we are not
10 going to have any food fisheries, we are just going to
11 turn it into a high quality tourism fishery charging
12 people \$500 a day to fish here and you jack up the
13 fishery value and it becomes greater than the timber
14 value and, again of course, the timber people can use
15 different arguments: We are not going to turn it into
16 pulp and paper, we are going to have saw logs here, or
17 we are going to have very rare timber for furniture
18 design.

19 So when you get into those kinds of
20 things, I think it takes away from some of the
21 decisions regarding like subsistence, about the
22 traditional uses, some more of the social aspects that
23 Mr. Pyzer talked about in his evidence, and the attempt
24 to try and, you know, not have anybody become a loser
25 but try and maintain more of a win/win type of

1 situation in our timber planning.

2 And I think that's the approach we are
3 trying to take in Ontario.

4 Q. So what you are saying is this type
5 of analysis shouldn't be the sole basis of the
6 decision?

7 A. Exactly, right.

8 Q. But this type of analysis can be very
9 useful in those discussions in arriving at the most
10 appropriate decisions?

11 A. I think a lot of decision-makers like
12 to see -- if there are some hard dollars value, what
13 those dollar values are.

14 Q. Is that not the conclusion -- the
15 final concluding sentence in this article; is that not
16 basically what they are saying?

17 A. What is that, Mr. Hanna?

18 Q. The last -- the sentence in the
19 article, page 86 says:

20 "Such application would improve the
21 quality of information available to
22 policy-makers on the bioeconomic impact
23 of timber management on fisheries
24 values."

25 Talking about transferring that

1 information to those policy-makers, those
2 decision-makers?

3 A. Yes.

4 Q. It is not suggesting that this is the
5 decision?

6 A. No.

7 Q. Can I turn to one last paper here --

8 MR. HANAA: And, Mr. Chairman, it looks
9 like I am going to make my one o'clock target.

10 (handed)

11 THE CHAIRMAN: Exhibit 812.

12 ---EXHIBIT NO. 812: Article entitled: Is cumulative
13 watershed effects analysis coming
of age?, by John Cobourn.

14 MR. WARD: What is the title of
15 that paper?

16 THE CHAIRMAN: Is cumulative watershed
17 effects analysis coming of age?, by Cobourn.

18 MR. HANNA: Q. Mr. Ward, I would like to
19 speak to you about this paper and part of the reason I
20 feel that you are the appropriate person to speak to on
21 this is because I think it has -- or addresses some of
22 the same topics that are included in your rationale for
23 forest reserve, Exhibit 808; is that right?

24 MR. WARD: A. Somewhat some of the same
25 arguments are put forward, yes.

1 Q. Can we look first on page 268,
2 please. In the far right column, it is the fourth
3 paragraph down, there is a sentence there that
4 starts -- fourth paragraph under Legal Impetus, and
5 there is a definition there of cumulative impacts.
6 Perhaps you could just read it.

7 "...the impact on the environment which
8 results from the incremental impact of
9 the action when added to other past,
10 present and reasonably foreseeable future
11 actions regardless of what agency or
12 persons undertake such actions.
13 Cumulative impacts can result from
14 individually minor or collectively
15 significant actions taking place over a
16 period of time."

17 Now, can you live with that definition?
18 Is that a reasonable definition for you to...

19 A. Yes, that is one of the definitions
20 they have and also on the following page, the
21 California Guidelines talk about:

22 "Cumulative impacts is two or more
23 individual effects which, when considered
24 together, are considerable or which
25 compound or increase other environmental

1 impacts."

2 Q. And I would like to go back to page
3 267 for a minute, and excuse me if I go back and forth
4 here I was trying to put it in some logical order.

5 Now, the first two sentences under
6 Benefits, it says:

7 "Cumulative watershed effects analysis is
8 basically an advanced means of
9 controlling nonpoint-source pollution.
10 It is a safety net for water quality,
11 predicting impacts that might be missed
12 if planning were carried out only at the
13 project proposal level."

14 A. Yes, I see that.

15 Q. Now, first of all, you are aware that
16 nonpoint-source pollution is a major environmental
17 concern at the present time certainly in Ontario and
18 much of North America?

19 A. Yes.

20 Q. And it's a very difficult thing to
21 control; is that correct?

22 A. That's correct.

23 Q. But yet the cumulative impact can be
24 quite significant?

25 A. Mm-hmm.

1 Q. Now, is it your view that the
2 proposed timber management planning process operates at
3 the project proposal level?

4 A. Well, it operates at the timber
5 management planning level and if you want to call a
6 timber management plan a project, yes. But, you know,
7 also they can refer to projects on a certain
8 development, on a particular waterbody as a project as
9 well.

10 THE CHAIRMAN: Is that quite true if you
11 look at the planning process in the context of the
12 development of the overall guidelines in the first
13 place?

14 MR. WARD: I'm not sure of your question,
15 Mr. Chairman.

16 THE CHAIRMAN: Well, in the sense that
17 the guidelines have been developed over time with
18 certain objectives and certain prescriptions contained
19 within them, et cetera.

20 MR. WARD: Mm-hmm.

21 THE CHAIRMAN: And then you superimpose
22 upon those guidelines at a later stage perhaps a
23 particular project--

24 MR. WARD: Right.

25 THE CHAIRMAN: --for which you continue

1 on the planning process, such as which area you are
2 going to harvest. So it's not -- or if you're going to
3 build an access road or something like that. So it's a
4 continuum to a certain extent.

5 MR. WARD: That's correct.

6 THE CHAIRMAN: And it's not necessarily
7 always focused at a particular project at a given point
8 in time?

9 MR. WARD: That's correct.

10 THE CHAIRMAN: You have this broad
11 infrastructure of planning mechanisms in terms of
12 guidelines, et cetera, that have already been
13 developed?

14 MR. WARD: That's correct.

15 MR. HANNA: Q. Do the guidelines operate
16 on a watershed on a cumulative basis or are they
17 designed at a project-specific level; in other words,
18 this water crossing, this particular effect?

19 MR. WARD: A. No. I think the Chairman
20 alluded to that. We have guidelines, both road and
21 fish habitat guidelines, that apply to the area of the
22 undertaking and when you come down to a specific
23 project there you would use those parts of the
24 guidelines that are applicable.

25 Q. Yes, I understand that. I guess the

1 question I was asking is: Are the guidelines based
2 upon a cumulative effect analysis or are they based
3 upon the effects associated with a specific activity, a
4 road crossing...

5 A. Well, any kind of activity we have is
6 going to -- I assume in terms of this cumulative
7 watershed you're talking about water crossings upstream
8 on tributaries, headwater areas, and if you don't apply
9 the guidelines to those and just apply -- and then you
10 do something further downstream, they may be minor but
11 further downstream it maybe have major impact. This is
12 what I understand from reading this paper.

13 And I think, as I said yesterday in terms
14 of our guidelines, we are looking at trying to avoid,
15 you know, the impacts on the upstream waters as well as
16 downstream. So I don't expect a cumulative impact to
17 occur.

18 Q. That is fine, I understand that you
19 don't expect it to occur. My question is, though: Are
20 they based upon that type of analysis?

21 A. I believe they are, yes.

22 Q. A watershed analysis is part of the
23 timber management planning process?

24 A. Well, not in the way you phrased that
25 question, but I believe in terms of the way the

1 guidelines were developed, whether they are roads --
2 road guidelines or the Fish Habitat Guidelines that we
3 were looking at both of the headwaters to the bottom of
4 the watershed to apply them.

5 Q. Perhaps I don't understand fully the
6 Fish Habitat Guidelines and my recollection of the
7 drawing that Dr. Allin put up was that in the cases
8 where there is feeder streams coming into a lake and
9 whatever, that those are encompassed within the Fish
10 Habitat Guidelines.

11 A. Yes, because that is outlined in the
12 minimal information policy.

13 Q. Right. But in a situation where we
14 had a major lake or a large lake, that the guidelines
15 wouldn't pertain specifically to--

16 A. Mm-hmm.

17 Q. --we had another lake downstream, I
18 don't recall him ever saying that we would look at the
19 impacts upstream and downstream and, therefore, decide
20 on what's appropriate downstream.

21 A. Well, I'm saying that the lake that
22 is upstream we wouldn't want any impacts to occur in
23 it. No impacts occur on that lake, I would very
24 surprised if impacts occurred on the downstream lake.

25 Q. But if lakes -- if impacts did occur

1 on the upstream lake, there is not a connection between
2 those impacts and, therefore, the appropriate treatment
3 of the downstream lake?

4 A. Well, I think the -- depending on how
5 far you want to look downstream, but I think in terms
6 of applying the guidelines and where the professional
7 judgment occurs, you can have shoreline cutting
8 upstream of a critical fish habitat, for example a
9 spawning area, and our direction to people in the field
10 is that you've got to be aware of those downstream
11 impacts.

12 In other words, it's no good just having
13 timber adjacent to that critical spawning habitat and a
14 a hundred metres or 200 metres or 500 metres or a
15 kilometre allowing extensive cutting to occur and
16 erosion to occur because the sediment may be
17 transported a kilometre downstream and affect that
18 spawning area.

19 So you have got to look at that kind of
20 impact. And I believe the Fish Habitat Guidelines do
21 talk about looking at some of those downstream effects.

22 Q. Systematically?

23 A. Well, I don't know whether -- what do
24 you mean by systematically? You mean, looking at every
25 one -- every spawning area that occurs?

1 Q. Perhaps we can go back then to page
2 267. I am looking at the paragraph -- or the sentence
3 that starts at the bottom of the first column. It
4 starts:

5 "Both the California Department of
6 Forestry and the Region 5 office of the
7 U.S. Forest Service in San Francisco
8 released new versions of their
9 methodologies..." in terms of cumulative
10 impact assessment. Have you reviewed these?

11 A. No, I haven't.

12 Q. So you don't know whether what is
13 contained in those would also be contained in the Fish
14 Habitat Guidelines?

15 A. No, I don't know that. Well, they
16 do -- this paper does talk about, in the last page,
17 page 270; doesn't it, about Forest Service Region's 5
18 methodology, just the summary and review of it in terms
19 of the four-phased approach regarding calculating the
20 natural sensitivity index of a given watershed and so
21 on, the various phases there.

22 So that is the only knowledge I have of
23 that methodology and we haven't done that kind of
24 analysis.

25 Q. Okay. One last question on this and

1 we are finished, Mr. Ward.

2 A. Mm-hmm.

3 Q. Page 270, the centre column.

4 A. Yes.

5 Q. Right at the very top there, I think
6 they are dealing with this matter we discussed
7 yesterday and; that is, the potential for erosion to
8 have significant effects on aquatic systems even if it
9 isn't right at a water crossing. And they in fact give
10 here how they dealt with that particular issue.

11 Do you see that? They have actually said
12 here's the coefficients that we used.

13 A. Can you read out the sentence you are
14 referring to?

15 Q. Sure. It says:

16 "If a road surface is given a coefficient
17 of 1, then a tractor-yarded clearcut
18 followed by broadcast a burn should have
19 a coefficient of .33. In other words,
20 three acres of clearcut that has been
21 burned is assumed to create roughly the
22 same amount of water quality impact as
23 one acre of road surfaced."

24 Now, would you feel that that is a
25 reasonable rule to apply in Ontario?

1 A. No, I wouldn't make a judgment
2 whether that in California was applicable to Ontario's
3 situation.

4 Q. What would be a reasonable rule in
5 Ontario?

6 A. Well, again, I would have to look at,
7 you know, how they determined these values. They give
8 you those examples but they haven't -- I would like to
9 look at their -- the actual references that is
10 mentioned in this paper to see what they used to
11 determine it.

12 They have got -- doubtedly, I don't know
13 whether they would have shoreline reserves, for
14 example, if they were clearcutting in an area and
15 burned it. And that may be a reasonable -- in Ontario,
16 if that occurred, but with a reserve there, that is
17 going to be quite different in terms of water qualities
18 impacts.

19 So I would like to see how they -- what
20 their best management practices which they refer to in
21 the United States are -- actually occur in this
22 situation to know whether this would be, you know,
23 comparable to what it is in Ontario.

24 As we said earlier, sediment from roads
25 is our major concern rather than with harvesting. So I

1 would say it would be a much less ratio than one to --
2 one third of it from harvesting and burning.

3 Q. So that the erosion coefficient for
4 roads effectively then would be higher?

5 A. I would expect in the rule of
6 practices in Ontario and certainly in the past we've
7 had reserves, we've had doughnuts all over the place
8 and our road water crossings -- we didn't have the road
9 guidelines in place.

10 So now with this situation I would expect
11 the ratios maybe to change, but I would like to look at
12 what they had in terms of, you know, their analysis,
13 what they included to come up with those kind of
14 numbers.

15 Q. Mr. Ward, just one last question and;
16 that is, the views that you have given us in terms of
17 the potential cumulative effects in Ontario are based
18 solely on your observations on a number of sites but
19 not upon any sort of scientific analysis or detailed
20 study?

21 A. Again, I would have to ask you what
22 you mean by sort of scientific analysis or detailed
23 study? We've --

24 Q. Well, perhaps we can go back - I
25 wasn't intending to do this - but if we go back to

1 Exhibit -- in Exhibit 367 you mention on page 2 the
2 Seager Creek and Nestor Falls examples.

3 A. That's correct.

4 Q. Now, is it not true for those
5 particular cases, the ones that are listed here, that
6 when you were asked to provide the detailed data
7 supporting these sites that it was not available?

8 A. Well, I wouldn't say that's true in
9 those two examples. The Nestor Falls site we have a
10 Lake of the Woods assessment unit monitoring that
11 spawning area.

12 One of the concerns identified would
13 be -- is the amount of sediment that was affecting that
14 spawning area and actually it was the result of that we
15 have done a habitat wildlife spawning bed
16 rehabilitation project on Nestor Falls.

17 So in terms of, you know, a study we
18 haven't really measured the amounts of sediment that
19 have been deposited but, I mean, there was a visual
20 observation by the assessment unit biologist that this
21 was a problem to the spawning area.

22 In terms of Seager Creek, we were
23 looking -- again, we had made an attempt to assess the
24 sediment that was coming down that creek from a washed
25 out water crossing and seeing whether it actually

1 deposited in a spawning bed. And we had established
2 sediment traps in the spawning bed and we had collected
3 sediment samples from upstream, from the bank erosion
4 as well as from the water crossing, and we did prove
5 the fact that the washed out sediment -- the sediment
6 that was used for the water crossing did end up in the
7 spawning gravel downstream.

8 So we did do some assessment and I don't
9 know whether you would call it a scientific study, but
10 there was some assessment done on those two water
11 crossings.

12 Q. Well, I would like to thank you,
13 Panel, for your time.

14 MR. HANNA: And, Mr. Chairman, those are
15 my questions.

16 THE CHAIRMAN: Thank you, Mr. Hanna. Ms.
17 Blastorah, what kind of time are you going to require?

18 MS. BLASTORAH: Well, Mr. Chairman, I
19 must confess it's a little hard to predict at this
20 point.

21 Given your direction yesterday with
22 regard to the Board's wishes for re-examination, I
23 certainly made an effort last night to prepare as much
24 re-examination as possible and I did spend a
25 considerable amount of time doing that.

1 As a consequence, I presently have a
2 fairly large number of questions, however, I think that
3 given time I could probably whittle that down to
4 considerably fewer, given the cross-examination today
5 and additional time to review the evidence as a whole.

6 I think if I began my cross-examination
7 based on what I have now, I would require about
8 probably three or four hours to review the articles and
9 so on that have been dealt with this morning and
10 prepare cross-examination on that, and I would still I
11 think be left in the position where I would have quite
12 a few questions that I would have to ask simply because
13 I hadn't had a chance to reconsider them.

14 I think I can undertake that if I could
15 go tomorrow morning I could probably narrow it down to
16 an hour or an hour and a half. In all honesty...

17 THE CHAIRMAN: And then Mr. Freidin would
18 be in a position to commence right in with the direct
19 on Panel 15?

20 MS. BLASTORAH: Yes. Now, it was left
21 this morning when I last spoke with him that he was
22 anticipating he would begin first thing tomorrow
23 morning.

24 And I hate to put it in those terms, but
25 I really think that I simply haven't had enough time to

1 narrow my re-examination. I think I can do a
2 considerable amount of work in that area.

3 ---Discussion off the record

4 THE CHAIRMAN: Okay. In view of your
5 submissions and in the interests of your last
6 consideration of possibly getting the direct down to--

7 MS. BLASTORAH: I seriously think I can.

8 THE CHAIRMAN: --a much lesser amount
9 than would otherwise be the case, the Board would be
10 prepared to start tomorrow morning at nine o'clock.

11 MS. BLASTORAH: In all honesty to the
12 Board and in all frankness, I think I can narrow it
13 considerably over this evening. If I tried to do it
14 this afternoon, I don't think that I could.

15 THE CHAIRMAN: That is quite reasonable.
16 Please convey our wishes to Mr. Freidin that we would
17 like to commence with the direct immediately after you
18 are finished.

19 MS. BLASTORAH: I will do that. Thank
20 you very much, Mr. Chairman.

21 THE CHAIRMAN: Thank you. We'll adjourn
22 until nine o'clock tomorrow morning.

23 Thank you.

24 ---Whereupon the hearing adjourned at 12:50 p.m., to be
25 reconvened on Wednesday, September 13th, 1989,
commencing at 9:00 a.m.

